



# UNITED NATIONS TRUSTEESHIP COUNCIL



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T/L.1177

14 June 1972

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ORIGINAL: ENGLISH  
JUN 16 1972

Thirty-ninth session  
Agenda item 14

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DRAFT REPORT OF THE TRUSTEESHIP COUNCIL TO THE GENERAL ASSEMBLY  
FOR THE PERIOD COVERING JUNE 1971 JUNE 1972

Working paper prepared by the Secretariat

## PART I

### ORGANIZATION AND ACTIVITIES OF THE TRUSTEESHIP COUNCIL

#### CHAPTER I

#### ORGANIZATION OF THE COUNCIL

##### A. Membership

1. The composition of the Trusteeship Council on 1 January 1972 was as follows:

##### Members administering Trust Territories

Australia

United States of America

##### Members mentioned by name in Article 23 of the Charter and not administering Trust Territories

China

France

Union of Soviet Socialist Republics

United Kingdom of Great Britain and Northern Ireland

B. Officers

2. Mr. W. Tapley Bennett, Jr. (United States) and Mr. Paul Blanc (France) were elected President and Vice-President, respectively, at the beginning of the thirty-ninth session on 23 May 1972.

C. Sessions and meetings

3. The Council held the following meetings during the period covered by this report: thirty-ninth session (1388th to \_\_\_\_\_), 23 May to \_\_\_\_\_ June 1972.

4. All meetings took place at United Nations Headquarters, New York.

D. Procedure

5. No change affecting procedure was made by the Council in the period under review.

E. Relations with the Security Council

6. In accordance with Article 83 of the Charter of the United Nations, with resolution 70 (1949), adopted by the Security Council at its 415th meeting on 7 March 1949, and with its own resolution 46 (IV) of 24 March 1949, the Trusteeship Council continued to perform those functions of the United Nations under the Trusteeship System relating to political, economic, social and educational matters in the Trust Territory of the Pacific Islands and submitted a report thereon to the Security Council. 1/

F. Relations with the specialized agencies

7. Representatives of the International Labour Organisation (ILO), the Food and Agriculture Organization (FAO), the United Nations Educational, Scientific and Cultural Organization (UNESCO) and the World Health Organization (WHO) participated in the work of the Council as occasion required.

8. The representative of WHO made a statement concerning conditions in the Trust Territory of the Pacific Islands and Papua New Guinea at the 1398th meeting of the Council on 2 June.

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1/ Official Records of the Security Council, Twenty-seventh Year, Special Supplement No. 1 (S/\_\_\_\_\_).

## CHAPTER II

### EXAMINATION OF ANNUAL REPORTS

9. The Trusteeship Council had before it the annual reports of the Administering Authorities on Papua New Guinea and the Trust Territory of the Pacific Islands.

10. The annual report of the Commonwealth of Australia on Papua New Guinea covering the year ending 30 June 1971 was received by the Secretary-General of the United Nations on 23 May 1972. Notes by the Secretary-General transmitting the report and a supplementary report to members of the Trusteeship Council were distributed in documents T/1733 and Add.1. Details of the Trusteeship Council's examination of the annual report of the United States on the Trust Territory of the Pacific Islands are contained in the report of the Trusteeship Council to the Security Council. 2/

11. The Special Representative of the Administering Authority during the examination of the annual report on Papua New Guinea was Mr. Stanley John Pearsall. He was assisted by three special advisers: Mr. Gavera Rea, Minister for Labour and Member of the House of Assembly, Mr. Anton Parao, Member of the House of Assembly, and Mr. Simon Kaumi, Chief Electoral Officer and Acting Secretary of the Department of Social Development and Home Affairs. The report was examined by the Trusteeship Council at its 1395th to 1402nd and \_\_\_\_\_ meetings.

12. At its 1401st meeting, the Council appointed a drafting committee composed of the United Kingdom and the United States to propose, on the basis of discussions which had taken place in the Council, conclusions and recommendations on conditions in Papua New Guinea and to make recommendations concerning the chapter on conditions in that Territory for inclusion in the Council's report to the General Assembly.

13. The Council considered the report of the drafting committee (\_\_\_\_\_) at its \_\_\_\_\_ meeting.

/To be completed/

## CHAPTER III

### EXAMINATION OF PETITIONS

#### A. Examination of petitions

14. At its thirty-ninth session, the Trusteeship Council considered and examined:  
(a) one communication circulated under rule 24 of its rules of procedure; and

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2/ Ibid.

(b) four petitions circulated under rule 85, paragraph 1. The details of the communication and petitions considered and examined are given below, together with an indication of the action taken on them by the Council. The consideration and examination of communications and petitions relating to the Trust Territory of the Pacific Islands is dealt with in the Trusteeship Council's report to the Security Council.

B. Communications and petitions concerning Papua New Guinea

15. In a letter dated 27 March 1972, addressed to the Trusteeship Council (T/COM.8/L.7), Mr. Patrick Kissane, a co-operative inspector on a three-year contract with the Administration, stated that his contract had been terminated on 21 January 1972, and that he had been dismissed. He asked the Council to use its influence with the Administering Authority to see that such an action did not recur.

16. At its 1397th meeting, on 1 June, the Council examined this communication and decided to take note of it.

17. The petitions concerning Papua New Guinea mentioned in paragraph 14 above, and the observations of the Administering Authority thereon, were as follows:

(a) A petition (T/PET.8/36) from Mr. Damien Kereku, Mataungan Association, asking the Secretary-General and the Council to request the Australian Government to set a target date for self-government and independence for Papua New Guinea. The Administering Authority, in its written observations (T/OBS.8/23), stated that it was its policy to encourage the movement towards self-government in the Territory. To this end, the Administering Authority looked to the elected members of the House of Assembly to represent the wishes of the majority of the people and to take the initiative on the pace and nature of constitutional development.

(b) A petition (T/PET.8/37) from the Morobe District Councils Conference which appealed to the United Nations to enable the existing Administration of the Territory and the House of Assembly to draft legislation that would provide a legal basis for full control of urban drift and associated squatter problems in the urban areas of Papua New Guinea. A petition (T/PET.8/38) from the Goroka Local Government Council stated that it did not agree with the submission from the Morobe District Councils Conference. There existed legislation that was sufficient to handle such situations. Restrictions on movement within a country were not considered a solution to the problems but were in effect a restriction of civil liberties. The Goroka Council therefore requested the Trusteeship Council not to accept the action which had been recommended by the Morobe Conference. The Administering Authority, in its written observations (T/OBS.8/25), referred to a resolution adopted by the House of Assembly in August 1969, which requested the Administration to reintroduce restrictions on movements to towns except where a person had been guaranteed employment or was visiting a town for a limited period for a bona fide reason. In his comments on that resolution, which had been

reported to the House, the Administrator pointed out that, apart from the human rights aspects of the proposal for restrictions on movement into towns, the effective policy of such measures would involve elaborate and costly policing arrangements and that attempts to restrict such movement by legal processes had not been very effective in other countries. The Administering Authority also stated that it did not consider the existing vagrancy legislation to be completely suitable for Papua New Guinea. The legislation was under review, and it was probable that the Administrator's Executive Council would be asked to decide whether the legislation should be altered. In considering the matter, the Administering Authority would continue to honour its obligations under Article 76 of the United Nations Charter to encourage respect for human rights.

(c) A petition (T/PET.8/39) from the Pangu Party, referring to the removal by the Australian Government of official documents held by its Administration in Papua New Guinea, requested the United Nations to investigate the matter and to take immediate steps to have the removal of those documents suspended. The Administering Authority, in its written observations (T/OBS.8/24), stated that the report received from the officer appointed by the Administration to examine the procedure had shown that only a very small number of documents, which were directly related to the interests of the Government of Australia, had been removed and that their removal in no way affected the historical records of Papua New Guinea. On 5 March 1972, the Acting National Secretary of the Pangu Party had stated that he was satisfied with the assurances given by the Administering Authority.

18. The Trusteeship Council considered petitions T/PET.8/36 to T/PET.8/39 at its 1397th meeting on 1 June 1972, and decided to draw the attention of the petitioners to the observations of the Administering Authority and to the statements by members of the Council at the current session.

19. At the same meeting, a communication dated 11 November 1971, from Mr. Ken Newcombe, Education Vice-President, National Union of Australian University Students, was also brought to the attention of the Trusteeship Council.

#### CHAPTER IV

##### VISITS TO TRUST TERRITORIES

##### A. United Nations Visiting Mission to observe the elections to the Papua New Guinea House of Assembly in 1972

20. At its thirty-eighth session, the Trusteeship Council had before it a letter dated 11 June 1971 from the Permanent Representative of Australia inviting the Council to send a visiting mission to observe the elections to the Papua New Guinea House of Assembly in 1972. 3/ The Australian Government suggested that the

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3/ Official Records of the Trusteeship Council, Thirty-eighth Session, Annexes, agenda item 16, document T/1725.



composition of the mission should be determined in accordance with paragraph 5 of General Assembly resolution 2590 (XXIV) of 16 December 1969, in which the Trusteeship Council was requested to include non-members of the Council in its periodic visiting missions to the Trust Territory of New Guinea, in consultation with the Special Committee on the Situation with regard to the Implementation of the Declaration on the Granting of Independence to Colonial Countries and Peoples and the Administering Authority, in accordance with the Charter.

21. At its 1387th meeting, on 18 June 1971, the Trusteeship Council adopted resolution 2156 (XXXVIII) in which it decided to send a visiting mission to observe the elections to the Papua New Guinea House of Assembly in 1972. The Council further decided that the Visiting Mission should be composed of members nominated by the United Kingdom, the United States and two other States to be designated by the President of the Council on the basis of consultations with the members of the Council, the Special Committee and the Administering Authority. Subsequently, the President of the Council designated Afghanistan and Yugoslavia as the two States to nominate the other members of the Visiting Mission.

22. At the same meeting, the Council also decided that the nominations to be submitted by the Governments of the four countries concerned would be automatically approved when received. Accordingly, the Mission was composed of: Mr. Mohammad Hakim Aryubi (Afghanistan); Sir Derek Jakeway (United Kingdom); Mr. W. Tapley Bennett, Jr. (United States); and Mr. Aleksandar Psončak (Yugoslavia). The members of the Mission elected Mr. W. Tapley Bennett, Jr. (United States) as Chairman of the Mission.

23. In its resolution 2156 (XXXVIII), the Trusteeship Council directed the Mission to observe the elections to the House of Assembly in Papua New Guinea in 1972, including electoral arrangements, the activities of candidates and political parties, the casting of votes, the closure of voting, the counting of ballots and the declaration of results. The Council also requested the Mission to submit to the Council, as soon as practicable, a report on its observations of the elections containing its findings with such observations, conclusions and recommendations as it might wish to make.

24. The Trusteeship Council examined the report of the Mission 4/ in conjunction with the annual report of the Administering Authority (T/1733 and Add.1).

25. At its 1395th meeting, on 31 May, the Trusteeship Council decided to invite the members of the Visiting Mission who were not representatives on the Council to participate in their capacity as members of the Mission, without the right of vote, in the discussion of the report of the Mission. In the course of the discussion, Mr. Mohammad Hakim Aryubi of Afghanistan and Mr. Aleksandar Psončak of Yugoslavia made statements.

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4/ Official Records of the Trusteeship Council, Thirty-ninth Session, Supplement No. 2 (T/\_\_\_\_\_).

26. At its \_\_\_\_\_ meeting, the Trusteeship Council adopted resolution \_\_\_\_\_ (XXXIX) concerning the work of the Visiting Mission.

/To be completed/

B. United Nations Visiting Mission to the Trust Territory  
of the Pacific Islands, 1973

27. At its 1403rd meeting, on 14 June 1972, the Trusteeship Council decided to dispatch a regular visiting mission to the Trust Territory of the Pacific Islands in 1973. The composition and terms of reference of the Mission are given in the Trusteeship Council's report to the Security Council. 5/

CHAPTER V

ATTAINMENT OF SELF-GOVERNMENT OR INDEPENDENCE BY THE TRUST  
TERRITORIES AND THE SITUATION IN TRUST TERRITORIES WITH  
REGARD TO THE IMPLEMENTATION OF THE DECLARATION ON THE  
GRANTING OF INDEPENDENCE TO COLONIAL COUNTRIES AND PEOPLES

A. General

28. At its thirty-ninth session, the Trusteeship Council considered the question of the attainment by the Trust Territories of the objectives of self-government or independence in the course of its examination of conditions in the Trust Territory of the Pacific Islands and in Papua New Guinea.

29. At its 1403rd meeting, on 14 June 1972, the Council considered its agenda item on this subject and decided to draw attention to the fact that throughout its examination of conditions in the Trust Territories members had paid special attention to the measures and steps being taken to transfer all powers to the peoples of those Territories in accordance with their freely expressed will and desire in order to enable them to enjoy self-government or complete independence within the shortest time practicable.

30. The Council further decided to draw the attention of the members of the General Assembly and the Security Council to the conclusions and recommendations adopted concerning the attainment of self-government or independence in the two Trust Territories, as well as to the observations made by members of the Council on the question.

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5/ Official Records of the Security Council, Twenty-seventh Year, Special Supplement No. 1 (S/\_\_\_\_\_).

- B. Co-operation with the Special Committee on the Situation with regard to the Implementation of the Declaration on the Granting of Independence to Colonial Countries and Peoples

/To be completed/

- C. General Assembly resolution 2865 (XXVI) on the question of Papua New Guinea

/To be completed/

## CHAPTER VI

### OTHER QUESTIONS CONSIDERED BY THE TRUSTEESHIP COUNCIL

- A. Offers by Member States of study and training facilities for inhabitants of Trust Territories

31. The United Nations programme for scholarships for inhabitants of Trust Territories was initiated by General Assembly resolution 557 (VI) of 18 January 1952. Under the procedure approved by the Trusteeship Council for the administration of this programme, the Secretary-General was invited to submit to the Trusteeship Council at least once a year a report containing all appropriate details of the programme.

32. The report of the Secretary-General submitted to the Council at its thirty-ninth session (T/1736) covered the period from 1 June 1971 to 31 May 1972. It contained information on the use made of the scholarships and training facilities offered by 11 Member States of the United Nations. According to information made available to the Secretary-General, no applications for scholarships offered by these Member States were received from either of the two remaining Trust Territories during the period under review.

33. At the 1402nd meeting, on 12 June, the Council considered the report on the scholarships programme for inhabitants of Trust Territories (T/1736).

- B. Dissemination of information on the United Nations and the International Trusteeship System in Trust Territories

34. The annual report of the Secretary-General (T/1737) on the arrangements undertaken in co-operation with the Administering Authorities for distributing official records of the United Nations and disseminating information concerning the aims and activities of the United Nations and the International Trusteeship System in the Trust Territories was submitted to the Council at its thirty-ninth



session, in accordance with the provisions of Trusteeship Council resolution 36 (III) of 8 July 1948 and of General Assembly resolutions 754 (VIII) of 9 December 1953.

35. The report, covering the period from 1 June 1971 to 30 April 1972, set out the activities carried out by the Office of Public Information through its information centres in Washington, D.C. and Port Moresby in disseminating information on the United Nations.

36. The report indicated that publications of the Office of Public Information included most of the titles printed in English for distribution by information centres. These publications also included press releases, special features and weekly newsletters referring to the full spectrum of United Nations activities. The report further indicated that, in addition to the regular information material published in English, a number of publications had been printed in Pidgin and distributed by the United Nations Information Centre at Port Moresby.

/To be completed/

C. Co-operation with the Committee on the Elimination  
of Racial Discrimination

37. The General Assembly, in paragraph 7 of its resolution 2783 (XXVI) of 20 December 1971, drew the attention of the Trusteeship Council to the report of the Committee on the Elimination of Racial Discrimination 6/ and requested it to take appropriate action within its terms of reference, expressed in the relevant parts of the report. In paragraph 2 of part III of its resolution 2784 (XXVI) of 20 December 1971, the Assembly endorsed the opinions and recommendations submitted by the Committee in decision 5 (IV) of its report.

38. In paragraph 1, section III of decision 5 (IV) the Committee on the Elimination of Racial Discrimination recommended that the Trusteeship Council should invite the Administering Authorities to transmit information on a number of matters relating to the implementation of the principles and objectives of the International Convention on the Elimination of All Forms of Racial Discrimination, which were listed in the Committee's report.

39. In paragraph 3 of section III, of decision 5 (IV), the Committee recommended that the Trusteeship Council should request visiting missions to the Trust Territories to gather information on the legislative, judicial, administrative and other measures taken by the Administering Authorities concerning the implementation of the principles and objectives of the Convention and to forward this information to the Committee.

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6/ Official Records of the General Assembly, Twenty-sixth Session,  
Supplement No. 18 (A/8418).

40. The Trusteeship Council, at its 1402nd meeting on 12 June, decided to invite the Administering Authorities to include in their annual reports information on the matters listed in the relevant part of paragraph 1, section III, decision 5 (IV) of the Committee's report. The Council further decided to take note of the Committee's recommendation, contained in paragraph 3 of section III of decision 5 (IV), and to consider it, as appropriate, at the time the Trusteeship Council decides to dispatch a visiting mission to a Trust Territory.

41. At the same meeting, the Trusteeship Council also decided to authorize the President to propose to the Council at a later meeting which of the petitions appeared to relate to racial discrimination and should be transmitted to the Committee on the Elimination of Racial Discrimination.

42. At its 1403rd meeting, on 14 June, the Council agreed that none of the petitions before it related to racial discrimination and that therefore it would not be transmitting any petitions to the Committee this year.

## PART II

### CONDITIONS IN PAPUA NEW GUINEA

/This part will include the chapter on conditions in Papua New Guinea as it is finally adopted by the Trusteeship Council at its thirty-ninth session./

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