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Review of the implementation of the recommendations and decisions adopted by the General Assembly at its tenth special session

Report of the First Committee

Rapporteur: Mr. Nazim **Khaldi** (Algeria)

I. Introduction

1. At its 3rd plenary meeting, on 16 September 2022, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-seventh session the item entitled:

“Review of the implementation of the recommendations and decisions adopted by the General Assembly at its tenth special session:

“(a) Report of the Conference on Disarmament;

“(b) Report of the Disarmament Commission”

and to allocate it to the First Committee.

2. At its 1st meeting, on 29 September 2022, the First Committee decided to conduct its work in three phases. The first phase would be a general debate on all disarmament and international security items allocated to it, namely items 90 to 108, as well as a general debate on the working methods of the Committee and programme planning, namely items 124 and 139; the second phase would be dedicated to thematic discussions; and the third phase would be for action on all draft proposals.

3. At its 2nd to 10th meetings, on 3, 4, 6 and 7 and from 10 to 13 October, the Committee held its general debate on items 90 to 108. At its 10th meeting, on 13 October, the Committee also held its general debate on items 124 and 139. On 14 October, at its 11th meeting, the Committee held exchanges with the High Representative for Disarmament Affairs and other high-level officials in the field of arms control and disarmament nominated by regional groups. The Committee also held 14 meetings (11th to 24th), on 14, from 17 to 21 and from 24 to 27 October, for thematic discussions and panel exchanges with independent experts. At those meetings, as well as during the action phase, draft resolutions and decisions were



introduced and considered. At its 23rd meeting, on 27 October, the Committee held a joint panel discussion of the First and Fourth Committees on possible challenges to space security and sustainability. The Committee took action on all draft resolutions and decisions at its 25th to 32nd meetings, on 28 and 31 October and from 1 to 4 November.¹

4. For its consideration of the item, the Committee had before it the following documents:

- (a) Report of the Conference on Disarmament ([A/77/27](#));
- (b) Report of the Secretary-General on the work of the Advisory Board on Disarmament Matters ([A/77/263](#));
- (c) Note by the Secretary-General transmitting the report of the Director of the United Nations Institute for Disarmament Research ([A/77/144](#)).

II. Consideration of proposals

A. Draft resolution [A/C.1/77/L.25](#) and oral amendment thereto

5. On 6 October, the delegation of Ecuador submitted a draft resolution entitled “Report of the Conference on Disarmament” ([A/C.1/77/L.25](#)).

6. At the 31st meeting, on 4 November, an oral amendment to operative paragraph 5 of draft resolution [A/C.1/77/L.25](#) was proposed by the delegation of the Russian Federation, to add the words “on the agenda items of the Conference on Disarmament” after the word “discussions”.

7. At the same meeting, the Committee rejected the amendment by a recorded vote of 57 to 30, with 61 abstentions. The voting was as follows:

In favour:

Algeria, Angola, Bangladesh, Belarus, Burundi, Cameroon, China, Comoros, Congo, Cuba, Democratic People’s Republic of Korea, Egypt, Equatorial Guinea, Eritrea, Ethiopia, Guinea-Bissau, Iran (Islamic Republic of), Maldives, Mali, Mauritania, Morocco, Mozambique, Nicaragua, Niger, Russian Federation, South Africa, Syrian Arab Republic, Tunisia, Uganda, Zimbabwe.

Against:

Albania, Andorra, Australia, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Canada, Chile, Colombia, Croatia, Cyprus, Czechia, Denmark, Ecuador, Estonia, Finland, France, Georgia, Germany, Greece, Guatemala, Honduras, Hungary, Iceland, Ireland, Israel, Italy, Japan, Latvia, Liberia, Liechtenstein, Lithuania, Luxembourg, Malta, Monaco, Montenegro, Netherlands, New Zealand, North Macedonia, Norway, Papua New Guinea, Poland, Portugal, Republic of Korea, Republic of Moldova, Romania, San Marino, Slovakia, Slovenia, Spain, Sweden, Switzerland, Türkiye, Ukraine, United Kingdom of Great Britain and Northern Ireland, United States of America.

¹ For an account of the Committee’s discussion of the item, see [A/C.1/77/PV.2](#), [A/C.1/77/PV.3](#), [A/C.1/77/PV.4](#), [A/C.1/77/PV.5](#), [A/C.1/77/PV.6](#), [A/C.1/77/PV.7](#), [A/C.1/77/PV.8](#), [A/C.1/77/PV.9](#), [A/C.1/77/PV.10](#), [A/C.1/77/PV.11](#), [A/C.1/77/PV.12](#), [A/C.1/77/PV.13](#), [A/C.1/77/PV.14](#), [A/C.1/77/PV.15](#), [A/C.1/77/PV.16](#), [A/C.1/77/PV.17](#), [A/C.1/77/PV.18](#), [A/C.1/77/PV.19](#), [A/C.1/77/PV.20](#), [A/C.1/77/PV.21](#), [A/C.1/77/PV.22](#), [A/C.1/77/PV.23](#), [A/C.1/77/PV.24](#), [A/C.1/77/PV.25](#), [A/C.1/77/PV.25 \(Resumption 1\)](#), [A/C.1/77/PV.26](#), [A/C.1/77/PV.27](#), [A/C.1/77/PV.28](#), [A/C.1/77/PV.29](#), [A/C.1/77/PV.30](#), [A/C.1/77/PV.31](#) and [A/C.1/77/PV.32](#).

Abstaining:

Argentina, Bahamas, Bahrain, Barbados, Bhutan, Bolivia (Plurinational State of), Brazil, Brunei Darussalam, Costa Rica, Côte d'Ivoire, Democratic Republic of the Congo, Djibouti, Dominican Republic, El Salvador, Gambia, Ghana, Guyana, Haiti, India, Indonesia, Iraq, Jordan, Kazakhstan, Kenya, Kiribati, Kuwait, Lao People's Democratic Republic, Lebanon, Lesotho, Libya, Madagascar, Malawi, Malaysia, Mexico, Mongolia, Namibia, Nepal, Nigeria, Oman, Pakistan, Panama, Paraguay, Peru, Philippines, Qatar, Rwanda, Saint Lucia, Saint Vincent and the Grenadines, Saudi Arabia, Singapore, Sri Lanka, Sudan, Thailand, Timor-Leste, Togo, Trinidad and Tobago, United Arab Emirates, United Republic of Tanzania, Uruguay, Yemen, Zambia.

8. Also at the same meeting, the Committee voted on draft resolution [A/C.1/77/L.25](#) as follows:²

(a) Operative paragraph 5 was retained by a recorded vote of 101 to 6, with 46 abstentions. The voting was as follows:

In favour:

Albania, Andorra, Angola, Antigua and Barbuda, Argentina, Australia, Austria, Azerbaijan, Belgium, Belize, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Bulgaria, Burundi, Cameroon, Canada, Chile, Colombia, Costa Rica, Côte d'Ivoire, Croatia, Cyprus, Czechia, Denmark, Dominican Republic, Ecuador, El Salvador, Equatorial Guinea, Estonia, Eswatini, Finland, France, Gambia, Georgia, Germany, Greece, Guatemala, Guinea, Guinea-Bissau, Guyana, Haiti, Honduras, Hungary, Iceland, Ireland, Israel, Italy, Jamaica, Japan, Kenya, Kiribati, Latvia, Liberia, Liechtenstein, Lithuania, Luxembourg, Malawi, Maldives, Mali, Malta, Mauritius, Monaco, Mongolia, Montenegro, Mozambique, Nepal, Netherlands, North Macedonia, Norway, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Poland, Portugal, Republic of Korea, Republic of Moldova, Romania, Rwanda, San Marino, Senegal, Slovakia, Slovenia, Spain, Suriname, Sweden, Switzerland, Timor-Leste, Trinidad and Tobago, Türkiye, Uganda, Ukraine, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Uruguay, Zambia, Zimbabwe.

Against:

Belarus, Cuba, Nicaragua, Russian Federation, South Africa, Syrian Arab Republic.

Abstaining:

Algeria, Bahamas, Bahrain, Bangladesh, Barbados, Bhutan, Brunei Darussalam, Comoros, Democratic Republic of the Congo, Djibouti, Egypt, Eritrea, Ethiopia, Ghana, India, Indonesia, Iran (Islamic Republic of), Iraq, Jordan, Kazakhstan, Kuwait, Lao People's Democratic Republic, Lebanon, Lesotho, Libya, Madagascar, Malaysia, Mauritania, Mexico, Morocco, Namibia, New Zealand, Niger, Nigeria, Oman, Pakistan, Qatar, Saudi Arabia, Singapore, Sri Lanka, Sudan, Thailand, Togo, Tunisia, United Arab Emirates, Yemen.

(b) Draft resolution [A/C.1/77/L.25](#), as a whole, was adopted by a recorded vote of 157 to none, with 12 abstentions (see para. 11, draft resolution I). The voting was as follows:

In favour:

Albania, Algeria, Andorra, Angola, Antigua and Barbuda, Argentina, Armenia, Australia, Azerbaijan, Bahamas, Bahrain, Bangladesh, Barbados, Belarus,

² The delegation of Kenya subsequently indicated that it had intended to abstain.

Belgium, Belize, Bhutan, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burundi, Cambodia, Cameroon, Chad, Chile, China, Colombia, Comoros, Congo, Costa Rica, Côte d'Ivoire, Croatia, Cuba, Cyprus, Czechia, Democratic Republic of the Congo, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Equatorial Guinea, Eritrea, Estonia, Eswatini, Ethiopia, Finland, France, Gabon, Gambia, Georgia, Germany, Ghana, Greece, Guatemala, Guinea, Guinea-Bissau, Guyana, Haiti, Honduras, Hungary, Iceland, India, Indonesia, Iran (Islamic Republic of), Iraq, Israel, Italy, Jamaica, Japan, Jordan, Kazakhstan, Kenya, Kiribati, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Latvia, Lebanon, Lesotho, Liberia, Libya, Lithuania, Luxembourg, Madagascar, Malawi, Malaysia, Maldives, Mali, Malta, Mauritania, Mauritius, Monaco, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Namibia, Nepal, Netherlands, Niger, Nigeria, North Macedonia, Oman, Pakistan, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Rwanda, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, Somalia, Spain, Sri Lanka, Sudan, Suriname, Sweden, Switzerland, Thailand, Timor-Leste, Togo, Trinidad and Tobago, Tunisia, Türkiye, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Uruguay, Vanuatu, Viet Nam, Yemen, Zambia, Zimbabwe.

Against:

None.

Abstaining:

Austria, Canada, Ireland, Liechtenstein, Mexico, New Zealand, Nicaragua, Norway, Russian Federation, South Africa, Syrian Arab Republic, Ukraine.

B. Draft resolution [A/C.1/77/L.21](#)

9. On 5 October, the delegation of South Africa submitted a draft resolution entitled "Report of the Disarmament Commission" ([A/C.1/77/L.21](#)).

10. At its 31st meeting, on 4 November, the Committee adopted draft resolution [A/C.1/77/L.21](#) without a vote (see para. 11, draft resolution II).

III. Recommendations of the First Committee

11. The First Committee recommends to the General Assembly the adoption of the following draft resolutions:

Draft resolution I **Report of the Conference on Disarmament**

The General Assembly,

Having considered the report of the Conference on Disarmament,¹

Recalling its resolution [76/62](#) of 6 December 2021,

Convinced that the Conference on Disarmament, as the single multilateral disarmament negotiating forum of the international community, has the primary role in substantive negotiations on priority questions of disarmament,

Recognizing the addresses of the Ministers for Foreign Affairs and other high-level officials in the Conference on Disarmament, and referring to their various expressions of support for and concern about the endeavours of the Conference and calls for the Conference to commence negotiations without delay to advance disarmament goals through the adoption of a balanced and comprehensive programme of work,

Recognizing also the need to conduct multilateral negotiations with the aim of reaching agreement on concrete issues, and emphasizing the importance of effective multilateralism in the context of the changing international climate,

Noting with renewed concern that, despite the intensive efforts by States members and Presidents of the Conference on Disarmament at its 2022 session to reach consensus on a programme of work on the basis of relevant proposals and suggestions, the Conference did not succeed in commencing its substantive work by means of negotiations or agree to a programme of work, although the Conference did hold substantive discussions in the framework of subsidiary bodies established for that purpose,

Recalling, in this respect, that the Conference on Disarmament has a number of priority issues for negotiation to achieve disarmament goals,

Welcoming the overwhelming call for greater flexibility with respect to implementing the substantive work of the Conference on Disarmament on the basis of a balanced and comprehensive programme of work,

Underlining the need for continued cooperation among the States members of the Conference on Disarmament as well as among the successive Presidents of the Conference,

Noting with appreciation the efforts and contributions made at the 2022 session to promote substantive discussions on issues on the agenda,

Acknowledging the United Nations Institute for Disarmament Research, as a stand-alone, autonomous institution, and the contribution that its research makes,

Recognizing the importance of engagement between civil society and the Conference on Disarmament according to decisions taken by the Conference,

¹ *Official Records of the General Assembly, Seventy-seventh Session, Supplement No. 27 (A/77/27).*

1. *Reaffirms* the role of the Conference on Disarmament as the single multilateral disarmament negotiating forum of the international community;
2. *Appreciates* the strong support expressed for the Conference on Disarmament at its 2022 session by Ministers for Foreign Affairs and other high-level officials, while also acknowledging their concern about its ongoing impasse, and takes into account their calls for greater flexibility with respect to commencing the substantive work of the Conference without further delay;
3. *Calls upon* the Conference on Disarmament to further intensify consultations and to explore possibilities for overcoming its ongoing deadlock of two decades by adopting and implementing a balanced and comprehensive programme of work at the earliest possible date during its 2023 session, bearing in mind the decision on the programme of work adopted by the Conference on 29 May 2009,² as well as other relevant present, past and future proposals;
4. *Takes note with appreciation* of the decision of the Conference on Disarmament, contained in document [CD/2229](#), adopted on 22 February 2022, on the establishment of subsidiary bodies on each agenda item from 1 to 4, and one on agenda items 5, 6 and 7, for the 2022 session, and the adoption by the Conference of the substantive reports of subsidiary bodies 3 and 5;
5. *Takes note* of other discussions held in the course of the 2022 session;
6. *Encourages* the current President and the incoming President of the Conference on Disarmament to conduct consultations during the intersessional period and, if possible, to make recommendations, taking into account all relevant proposals, past, present and future, including those submitted as documents of the Conference, views presented and discussions held, and to endeavour to keep the membership of the Conference informed, as appropriate, of their consultations;
7. *Requests* the current President and successive Presidents of the Conference on Disarmament to cooperate with the States members of the Conference in the effort to guide the Conference to the early commencement of its substantive work, including negotiations, at its 2023 session;
8. *Recognizes* the importance of continuing consultations in 2023 on the question of the expansion of the membership of the Conference on Disarmament;
9. *Requests* the Secretary-General to continue to ensure and to strengthen, if needed, the provision to the Conference on Disarmament of all necessary administrative, substantive and conference support services;
10. *Requests* the Conference on Disarmament to submit to the General Assembly at its seventy-eighth session a report on its work;
11. *Decides* to include in the provisional agenda of its seventy-eighth session, under the item entitled “Review of the implementation of the recommendations and decisions adopted by the General Assembly at its tenth special session”, the sub-item entitled “Report of the Conference on Disarmament”.

² Ibid., *Sixty-fourth Session, Supplement No. 27 (A/64/27)*, para. 18.

Draft resolution II

Report of the Disarmament Commission

The General Assembly,

Having considered the report of the Disarmament Commission,¹

Recalling its resolutions [47/54](#) A of 9 December 1992, [47/54](#) G of 8 April 1993, [48/77](#) A of 16 December 1993, [49/77](#) A of 15 December 1994, [50/72](#) D of 12 December 1995, [51/47](#) B of 10 December 1996, [52/40](#) B of 9 December 1997, [53/79](#) A of 4 December 1998, [54/56](#) A of 1 December 1999, [55/35](#) C of 20 November 2000, [56/26](#) A of 29 November 2001, [57/95](#) of 22 November 2002, [58/67](#) of 8 December 2003, [59/105](#) of 3 December 2004, [60/91](#) of 8 December 2005, [61/98](#) of 6 December 2006, [62/54](#) of 5 December 2007, [63/83](#) of 2 December 2008, [64/65](#) of 2 December 2009, [65/86](#) of 8 December 2010, [66/60](#) of 2 December 2011, [67/71](#) of 3 December 2012, [68/63](#) of 5 December 2013, [69/77](#) of 2 December 2014, [70/68](#) of 7 December 2015, [71/82](#) of 5 December 2016, [72/66](#) of 4 December 2017 and [73/82](#) of 5 December 2018, and its decisions 74/511 of 12 December 2019, 74/546 of 2 April 2020, 75/519 A of 7 December 2020, 75/519 B of 25 March 2021 and 76/518 of 6 December 2021,

Considering the role that the Disarmament Commission has been called upon to play and the contribution that it should make in examining and submitting recommendations on various problems in the field of disarmament and in promoting the implementation of the relevant decisions adopted by the General Assembly at its tenth special session,

Recalling in particular General Assembly resolution [45/62](#) B of 4 December 1990, in which it noted with satisfaction the adoption by consensus of a set of “Ways and means to enhance the functioning of the Disarmament Commission”,² Assembly decision 52/492 of 8 September 1998 concerning the efficient functioning of the Commission and Assembly resolution [61/98](#), which contains additional measures for improving the effectiveness of the methods of work of the Commission,

Reaffirming the mandate of the Disarmament Commission as the specialized, deliberative subsidiary body of the General Assembly that allows for in-depth deliberations on specific disarmament issues, leading to the submission of concrete recommendations on those issues, and recalling that the Commission shall make every effort to ensure that, insofar as possible, decisions on substantive issues be adopted by consensus, as set forth in paragraph 118 of the Final Document of the Tenth Special Session of the General Assembly,³

Emphasizing once again the important place of the Disarmament Commission within the United Nations multilateral disarmament machinery,

1. *Takes note* of the report of the Disarmament Commission;
2. *Reaffirms* the importance of further enhancing the dialogue and cooperation among the First Committee, the Disarmament Commission and the Conference on Disarmament, notes that the Commission has not submitted recommendations to the last five sessions of the General Assembly, and therefore encourages the revitalization of the work of the Commission in its current triennial cycle;

¹ *Official Records of the General Assembly, Seventy-seventh Session, Supplement No. 42 (A/77/42).*

² Resolution [44/119](#) C, annex.

³ Resolution [S-10/2](#).

3. *Emphasizes* the need for a focused and results-oriented discussion on the items on the agenda of the Disarmament Commission;

4. *Requests* the Disarmament Commission to continue its work in accordance with its mandate, as set forth in paragraph 118 of the Final Document of the Tenth Special Session of the General Assembly, and with paragraph 3 of Assembly resolution [37/78](#) H of 9 December 1982, and to that end to make every effort to achieve specific recommendations on the items on its agenda, taking into account the adopted “Ways and means to enhance the functioning of the Disarmament Commission”;

5. *Recalls* the fact that, in accordance with General Assembly decision 52/492, at its 376th meeting, on 4 April 2022, the Disarmament Commission adopted the provisional agenda for its substantive session of 2022, and that the Commission decided that 2022 be considered a second year of the three-year cycle;

6. *Recommends* that the Disarmament Commission continue consideration of the following items at its substantive session of 2023:

(a) Recommendations for achieving the objective of nuclear disarmament and non-proliferation of nuclear weapons;

(b) Preparation of recommendations to promote the practical implementation of transparency and confidence-building measures in outer space activities with the goal of preventing an arms race in outer space, in accordance with the recommendations set out in the report of the Group of Governmental Experts on Transparency and Confidence-Building Measures in Outer Space Activities;⁴

7. *Notes* that the Disarmament Commission encourages the Chairs of its working groups to continue, during the intersessional period, informal consultations on the agenda item allocated to each of the groups;

8. *Encourages* the Disarmament Commission to invite, as appropriate, the United Nations Institute for Disarmament Research to prepare background papers on the items on its agenda and, if need be, other disarmament experts to present their views, as provided for in paragraph 3 (e) of resolution [61/98](#), upon the invitation of the Chair and with the prior approval of the Commission;

9. *Requests* the Disarmament Commission to hold a substantive session for a period not exceeding three weeks during 2023, namely, from 3 to 21 April, and an organizational session at the beginning of 2023 before the substantive session, to elect its Bureau and address other outstanding organizational matters, and to submit a substantive report to the General Assembly at its seventy-eighth session, and stresses that the report of the Commission should contain a summary by the Chair of the proceedings to reflect different views or positions if no agreement can be reached on the specific agenda item deliberated on, as provided for in paragraph 3.4 of the adopted “Ways and means to enhance the functioning of the Disarmament Commission”;

10. *Requests* the Secretary-General to ensure full provision to the Disarmament Commission and its subsidiary bodies of interpretation and translation facilities in the official languages and to assign, as a matter of priority, all the resources and services necessary, including verbatim records, to that end, and also requests the Secretary-General to transmit to the Commission the annual report of the Conference on Disarmament on its 2022 session,⁵ together with all the official records

⁴ [A/68/189](#).

⁵ *Official Records of the General Assembly, Seventy-seventh Session, Supplement No. 27 (A/77/27)*.

of the seventy-seventh session of the General Assembly relating to disarmament matters, and to render all assistance that the Commission may require for implementing the present resolution;

11. *Invites* Member States to submit their views and proposals on the matter early enough to enable practical consultations among them prior to the beginning of the substantive session of 2023 of the Disarmament Commission, with a view to facilitating its constructive outcome, and in this regard encourages the Chair-designate to commence consultations and preparations for the substantive session of 2023 in a timely manner upon his or her nomination;

12. *Decides* to include in the provisional agenda of its seventy-eighth session, under the item entitled “Review of the implementation of the recommendations and decisions adopted by the General Assembly at its tenth special session”, the sub-item entitled “Report of the Disarmament Commission”.
