

UNITED NATIONS
Department of Public Information
Press Division
Lake Success, Nassau County, New York

MASTER FILE

Press Release GA/25
9 October 1946

GENERAL ASSEMBLY

Second Part of First Session

Provisional Agenda

1. Opening of the second part of the Session by the President of the Assembly.

Note: Mr. Paul-Henri Spaak of Belgium is President, having been elected during the First Part of the First Session, held in Central Hall, London, from January 10 to February 14, 1946.

2. Report of the Credentials Committee.

Note: This Committee's task is to verify delegates' credentials. Its members are the Byelorussian S.S.R., China, Denmark, France, Haiti, Paraguay, the Philippines, Saudi Arabia, and Turkey.

3. Elections to fill any vacancies in the offices of the General Assembly.

Note: The only known vacancy so far is that of Rapporteur of Committee 4 (Trusteeship), which was vacated by Dr. Ivan Kerno, on taking up his appointment as Assistant Secretary-General in charge of the Legal Department. Other vacancies will not become apparent until a full list of delegates is available.

4. Adoption of Agenda.

5. Report of the Secretary-General on the Rules of Procedure, including

changes required to give effect to decisions taken regarding terms of office of Members of the Councils (Resolution of 13 February 1946).

Note: When the General Assembly meets the members of Councils who were elected to one-year terms in January will have been serving only nine months. Certain changes in the Provisional Rules of Procedure may be necessary to provide that newly elected members are to begin their terms of office next January instead of at the time of their election.

6. Report of the Secretary-General on the Work of the Organization.

Note: The printed Report (Document A/65) covers activities up to 30 June. The Secretary-General will make a verbal statement covering activities in the interim period from that date.

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7. Report of the Security Council.

Note: A report covering the Council's work from 17 January to 15 July 1946 was issued on 30 September (Document S/172). It deals with the Iranian, Greek, Indonesian, Syrian and Lebanese, and Spanish Questions; and organizational matters.

8. Opening of the General Debate.

9. Admission of new Members to the United Nations.

Note: A special report on membership applications is now being prepared by the Security Council. There were eight applications for membership altogether: Albania, Mongolian Peoples Republic, Afghanistan, Transjordan, Eire, Portugal, Iceland, Sweden. Of these, Afghanistan, Iceland and Sweden received the necessary affirmative votes in the Security Council on August 30, to be recommended to the General Assembly for admission to the U. N.

10. Election of three non-permanent members of the Security Council.

Note: The Security Council consists of five permanent members - China, France, the U.S.S.R., the United Kingdom and the United States - and six non-permanent members elected for two year terms. At the first election on January 12, 1946, three non-permanent members were elected for one year only, and three for two years. Australia, Brazil and Poland were elected for two years. The members elected for a one-year term and now due to retire are the Netherlands, Egypt, and Mexico. Retiring members are not eligible for immediate re-election.

11. Election of six members of the Economic and Social Council.

Note: The Economic and Social Council has 18 members serving three-year terms. At the first election in London six members were elected for one year, six for two years, and six for three years. The members elected for one year and due to retire now are Colombia, Greece, Lebanon, the Ukrainian SSR, the United States, and Yugoslavia. Members elected for two years are Cuba, Czechoslovakia, India, Norway, the U.S.S.R., and the United Kingdom. Elected for three years were Belgium, Canada, Chile, China, France and Peru. Unlike non-permanent members of the Security Council, retiring members of the Economic and Social Council are eligible for immediate re-election.

12. Report of the Secretary-General on Trusteeship Agreements.

Note: So far two trusteeship agreements have been submitted to the United Nations, both by France: one for French Togoland and one for the French Cameroons. It is expected that others will be submitted before the General Assembly.

All mandatory powers approached on the subject by the Secretary-General in a letter dated June 29, 1946, have replied. The United Kingdom, France, Belgium, Australia and New Zealand informed the Secretary-General that negotiations with a view to concluding trusteeship agreements are in process.

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South Africa has submitted the question of the desirability of the "territorial integration and the annexation ... of the mandated territory of South-West Africa" by the Union of South Africa on the agenda of the General Assembly. (See Item 5 on the supplementary list given below.)

13. Election, if required, of elected members of the Trusteeship Council.

Note: For the setting up of the Trusteeship Council a balance is required between administering and non-administering states. But the Charter also gives to the Permanent Members of the Security Council automatic membership on the Trusteeship Council. The General Assembly will therefore elect non-administering members for three-year terms only when election is necessary for the maintenance of the required balance. (See also Secretary-General's Report, pp. 31 and 32.)

14. Report of the Secretary-General on information to be transmitted by members concerning Non-Self-Governing Territories (Resolution 9 February 1946).

Note: The United States and Australia have so far replied to the Secretary-General's request for information. On August 19 the U. S. transmitted information "relating to economic, social and educational conditions in Alaska, Hawaii, Puerto Rico, the Virgin Islands, the Panama Canal, Guam, American Samoa, and Island possessions in the Pacific." Australia has transmitted information on Papua.

15. Report of the Headquarters Commission and appointment of Planning Commission of Experts (Resolution of 14 February 1946).

Note: The report, adopted by the Headquarters Commission on September 17, outlines the selection of five possible sites, one in each category of 2, 5, 10, 20 and 40 square miles and all situated in the County of Westchester, New York.

16. Joint report of the Secretary-General and the Committee on Negotiations with the competent authorities of the United States regarding the arrangements required as a result of the establishment of the seat in the United States of America (Resolution of 13 February 1946).

Note: The Report has been issued as Document A/67.

17. Election of members of the Advisory Committee on Administrative and Budgetary Questions (Resolution of 13 February 1946).

Note: The General Assembly agreed in London that there be appointed at the beginning of the second part of the First Session a nine-member advisory committee on administrative and budgetary questions with the following functions:

- a) To examine and report on the budget submitted by the Secretary-General;

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- b) To advise the General Assembly concerning any administrative budgetary matters referred to it;
- c) To examine on behalf of the General Assembly the administrative budgets of specialized agencies and proposals for financial arrangements with such agencies;
- d) To consider and report to the General Assembly on the auditors' reports on the accounts of the United Nations and of the specialized agencies.

18. Supplementary reports of the Secretary-General on Administrative and Budgetary matters:

- a) Budgetary and Financial Arrangements (Resolution of 13 February)
- b) Organization and Administration of the Secretariat (Resolution of 13 February)
- c) Recommendations Concerning Administration of the International Court of Justice (Resolution of 6 February)
- d) Report on the System of Simultaneous/Telephonic Interpretation (Resolution of 1 February)
- e) Adoption of an Official Emblem of the United Nations

Note: The Secretary-General will submit to the General Assembly the first annual budget of the United Nations, a Financial Statement (Advances of Working Capital Fund), a scheme for children's allowances and education grants, a report of the operation of the provident fund, proposals for a permanent staff retirement scheme, injury compensation and compassionate benefit schemes, a report on Tax Equalization, and on the appointment of External auditors. In addition, the Secretary-General was directed by the General Assembly in London to develop in consultation with the registrar of the International Court of Justice a pension plan for the judges, the registrar and the staff.

19. Report of the Contributions Committee on a scale for apportionment of expenses (Resolution of 13 February).

Note: The report of this Committee, which consists of experts from Australia, China, France, Iraq, Mexico, the Union of South Africa, the USSR, the United Kingdom, the United States and Yugoslavia, is already approved and will shortly be available.
(Document E/80)

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20. Report of the Committee on UNRRA and transmission by the Secretary-General
Report from the Director General of UNRRA (Resolution of 1 February 1946).

Note: The members of this Committee are Canada, China, the Dominican Republic, France, Greece, New Zealand, Norway, Poland, USSR, the United Kingdom, and the United States. Its chairman is Mr. Sol Bloom, U.S.A. Its terms of reference direct it:

"a) To consult with states signatory to the UNRRA agreement which have not made or arranged to make the further contributions to UNRRA recommended in the Council Resolution ... of August 1945, and to urge upon them that they make such contributions with the least possible delay;

"b) To urge upon members of the United Nations who are not signatories to the UNRRA agreement to join that organization..."

For a progress report see page 30, Chapter II, H, of the Secretary-General's report.

21. Report of the Secretary-General on action taken to implement resolution
1 the World Shortage of Cereals (Resolution of 14 February 1946).

Note: The General Assembly in London urged all governments to take immediate measures to ensure maximum production of grain. Governments and international organizations concerned with food and agriculture were requested to publish full information in their possession on the world food situation.

The Secretary-General will transmit to the General Assembly the Report of FAO Copenhagen Conference with a covering note; further details about the food situation are contained in the Preliminary Report of the Temporary Sub-Commission on the Reconstruction of Devastated Areas.

22. Report of the Economic and Social Council on the Economic Reconstruction
of Devastated Areas (Resolution of 2 February 1946).

Note: The 450 page report of the Temporary Sub-Commission on the Reconstruction of Devastated Areas contains a comprehensive survey of economic conditions in Europe and makes a series of long and short term recommendations. It also contains a proposal originally sponsored by UK, US and Poland, on the creation of an Economic Commission for Europe.

23. Report of the Economic and Social Council on the Question of Refugees and
consideration of the constitution of the International Refugee Organization
(Resolution of 12 February 1946).

Note: On the basis of a report by a Special Committee on Refugees and a Committee on the Finances of the IRO, and of its own work at the Second and Third Session, the Economic and Social Council will submit a twice revised

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Draft Constitution, a once revised first-year budget, and transmit a US proposal for a Preparatory Commission and interim measures. (See also Press Release ES/243.)

24. Consideration and approval of agreements concluded with the Specialized Agencies.

Note: In a resolution of 21 June 1946, the Economic and Social Council recommended that the General Assembly approve the agreements reached between the Council and the International Labor Organization, the United Nations Educational, Scientific and Cultural Organization, and the Food and Agriculture Organization. Meanwhile, an agreement has also been reached with the Provisional International Civil Aviation Organization. The agreements are subject to ratification by the General Assembly on the one hand and the General Conference of the Organization concerned on the other.

25. Report of the Economic and Social Council on the assumption of functions and powers previously exercised by the League of Nations under various International Conventions of Narcotic Drugs (resolution of 12 February 1946).

Note: The Economic and Social Council will submit a draft Protocol amending the International Conventions on Narcotic Drugs. A special provision was made excluding Spain from participation in the United Nations Narcotics Control system.

26. Report of the Economic and Social Council and Report of the Secretary-General on the transfer of other functions and activities of the League of Nations (Resolution of 12 February 1946).

Note: See Chapter VI of the Secretary-General's report, pp. 38/40.

27. Joint Report of the Secretary-General and of the Negotiating Committee on questions arising out of the transfer of certain assets of the League of Nations:

- a) Transfer to the United Nations of certain assets of the League of Nations (Resolution of 12 February)
- b) Interim arrangements on privileges and immunities of the United Nations concluded with the Swiss Federal Council
- c) Agreements concerning the Ariana site
- d) Approval of agreement concerning premises of the Peace Palace at the Hague (Resolution of 12 February)

Note: See Chapter VI of the Secretary-General's report (pp. 38/40).

Note: The Ariana site is a property in Geneva acquired by the League of Nations from the Swiss Government on which the League buildings stand.

28. Immunities and privileges for the Judges and Staff officials etc., of the International Court of Justice.

29. Regulations to give effect to Article 102 of the Charter regarding registration of treaties (Resolution of 10 February 1946).

Note: Article 102 of the Charter provides that every treaty and every international agreement entered into by any Member of the United Nations shall as soon as possible be registered with the Secretariat, and that no party to any such treaty or international agreement which has not been registered may invoke that treaty or agreement before any organ of the United Nations.

So far six treaties have been filed with the United Nations:

Treaty of Alliance between United Kingdom, Soviet Union, and Iran, signed at Teheran, January 29, 1942.

Financial Agreement between Iran and the United Kingdom, signed at Teheran, May 26, 1942.

Trade Agreement between Iran and the United States of America, signed at Washington, D. C., April 8, 1943.

Treaty for the Abolition of Extraterritoriality and and Related Rights in China, between China and the Netherlands, signed in London, May 29, 1945.

Treaty of Friendship between Egypt and Yemen, signed at Alexandria, September 27, 1945.

Modus Vivendi between Guatamala and El Salvador concerning imigration of their respective nationals, 17 May 1946.

30. Organization of International Press Conference (Resolution of 9 February).

Note: The question of the Organization of an International Press Conference is being put on the agenda of the Second Part of the First Session following a Philippine proposal made during the First Part of the First Session.

31. Treatment of Indian Nationals in the Union of South Africa (Item proposed by the Government of India).

Note: The letter of Sir A. Ramaswami Mudaliar, Leader of the Indian Delegation to the General Assembly, to the Secretary-General on this subject was issued on 22 June 1946 as Press Release GA/1.

32. Application of Article 27 of the Charter dealing with the method of voting in the Security Council (Item proposed by the Commonwealth of Australia).

Note: The letter of Dr. H. V. Evatt, Australian Minister of External Affairs and Leader of the Australian Delegation to the General Assembly, to the Secretary-General, was issued on 10 July 1946 as Press Release GA/2.

33. Consideration and approval of the first and second annual budgets of the Organization for the years 1946 and 1947 respectively.

34. Installation of the Assistant Secretaries-General.

Note: See Press Release M/29, 3 April, 1946, for full names of all Assistant Secretaries-General.

SUPPLEMENTARY LIST

The following items, too late for inclusion in the Provisional Agenda, have been added to the Supplementary List. The wording given here is not necessarily the official text which will be circulated to Members.

1. Cuban proposal for the calling of a General Conference of Members under Article 109 of the Charter in order to eliminate the veto.

Note: The communication from Dr. Guillermo Belt, Permanent Delegate of Cuba to the United Nations, to the Acting Secretary-General, was issued on 2 August, 1946 as Press Release GA/10.

2. South African proposal on a statement by South Africa on the future status of the mandated territory of South West Africa.

Note: The request from Mr. H.T. Andrews, Minister Plenipotentiary of the Union of South Africa to the U.S., addressed to the Secretary-General, was issued on 27 August, 1946 as Press Release GA/15. A further letter amending the text of this item was received on 10 October. The amended text follows:

"Statement by the Government of the Union of South Africa on the outcome of their consultations with the peoples of South West Africa as to the future status of the Mandated Territory, and implementation to be given to the wishes thus expressed."

3. United States proposal concerning the carrying out of Article 13 of the Charter regarding the progressive development of international law and its codification.

Note: The communication from Mr. Herschel V. Johnson, to the Acting Secretary-General, was issued on 8 August, 1946, as Press Release GA/13.

4. United States proposal regarding the interpretation of Articles 11 and 12 of the Statute of the International Court.

Note: The letter from Mr. Herschel V. Johnson, Acting Representative of the United States to the United Nations, to the Acting Secretary-General, was issued on 8 August, 1946, as Press Release GA/13.

5. United Kingdom proposal concerning a request for advisory opinion from the International Court on the meaning of the word "meeting" in Articles 11 and 12 of the Statute of the Court.

Note: The U.K. request from Sir Alexander Cadogan, Representative of the United Kingdom to the United Nations, to the Secretary-General, was issued on 27 August, 1946, as Press Release GA/15.

6. Panamanian proposal on consideration of the draft declarations on fundamental human rights and freedoms and rights and duties of states.

Note: Request for consideration of the Drafts submitted by the Government of Panama was received by the Secretary-General from Dr. R.J. Alfaro, Minister for Foreign Affairs of Panama, and was issued on 30 August, 1946, as Press Release GA/16.

7. Canadian proposal on measures to economize the time of the General Assembly.

Note: The letter from the Rt. Hon. L.S. St. Laurent, Secretary of State for External Affairs for Canada, to the Secretary-General, was issued on 30 September, 1946, as Press Release GA/23.

8. French proposal on relations between the United Nations and the Specialized Agencies.

Note: The proposals of the Resolution received from Mr. Alexandre Parodi, French Representative to the United Nations, by the Secretary-General, was issued on 5 October, 1946, in Press Release GA/24.

9. Cuban proposal suggesting the preparation of a general conference of U.N. Members with a view to revising the present Charter.

Note: The proposal from Ambassador Guillermo Belt to the Secretary-General, was issued on 5 October, 1946, in Press Release GA/24.

10. Soviet proposal concerning the presence of forces of States Members of the United Nations on non-enemy territories.

Note: Telegram from Mr. Andrei A. Gromyko, Representative of the U.S.S.R. to the United Nations, to the Secretary-General, was issued on 5 October, 1946, as Press Release GA/24.

11. Amendment to the Rules of Procedure to change the date of the annual regular/session of the General Assembly.

Note: Rule 1 of the Provisional Rules of Procedure for the General Assembly states that "the General Assembly shall meet every year in regular session commencing on the first Tuesday after 2 September."

Mr. Lie is proposing to make the opening date for regular sessions of the Assembly nearer the middle of October.

The following eight additional items arising from the Third Session of the Economic and Social Council are being referred to the General Assembly:

1) Report of the Economic and Social Council.

Note: This Report will cover the Council's work in all its sessions: in London from 23 January to 18 February, at Hunter College, New York, from 25 May to 21 June, and at Lake Success from 11 September to 3 October.

2) Request to the General Assembly for authorization to the Economic and Social Council to request advisory opinions of the International Court of Justice.

Note: Resolution of 21 September, asking the General Assembly to authorize the Economic and Social Council to request the International Court of Justice to give an advisory opinion on any legal question arising within the scope of its activities.

3) Resolution regarding the World Health Organization.

Note: Resolution of September 17 recommending steps for the earliest establishment of the World Health Organization and recommendation for a United Nations loan of \$300,000 to the Interim Commission for 1946, and \$1,000,000 for 1947.

4) Resolution regarding the utilization of the property rights of the League of Nations in the International Institute of Intellectual Co-operation.

Note: Resolution of 3 October to request the Preparatory Commission of UNESCO to start negotiations with a view to transferring the functions and activities of the Institute to UNESCO.

5) Resolution regarding National Red Cross Societies.

Note: Resolution of 21 September urging U.N. Members to encourage National Red Cross and Red Crescent Organizations, and to respect their independent and voluntary character.

6) Resolution regarding expenses of Members of Commissions of the Economic and Social Council.

Note: Decision of 26 September -- recommendation that "travelling expenses and subsistence allowances should be paid by the United Nations for each Member of the Commissions and Sub-commissions" of the Economic and Social Council.

7) Resolution regarding the transfer of welfare activities of UNRRA to the United Nations.

Note: Resolution of 1 October requesting the Secretary-General to consult with UNRRA, undertake studies and make recommendations with a view to the assumption by the UN of "certain urgent and important advisory functions in the field of social welfare carried on by UNRRA"; also requesting the Social Commission at its first session to make recommendations for continued action required to carry on essential functions performed by UNRRA in the field of social welfare.

8) Resolution regarding the establishment of an International Children's Emergency Fund.

Note: Resolution of 30 September for the establishment of such a Fund, to consist of assets made available by UNRRA and voluntary contributions by governments, voluntary agencies and individuals.

There will be about 450 meetings held during the 2nd. part of the first session of the General Assembly. This figure includes Plenary Sessions and Committees.

It is estimated that the session will last six and a half weeks. There will be 30-35 Plenary Meetings of the Assembly as a whole. Each of the six main Committees and the General Committee will meet fifteen to twenty times.

Plenary Meetings of the Assembly and Meetings of the General Committee will be held in the New York City Building, Flushing Meadows. All other Committee Meetings will be held at Lake Success.

ASSEMBLY COMMITTEES

The fourteen-member General Committee which acts as a Steering Committee consists of the President of the Assembly, the seven Vice-Presidents and the Chairmen of the six main Committees.

The seven Vice-Presidents are the Chairmen of the Delegations of China, France, USSR., Union of South Africa, United Kingdom, United States and Venezuela.

The six main Committees consist of one Delegate from each member states. These main Committees follow:

Committee 1 -- Political and Security.

Chairman: Dr. D.Z. Manuilsky (Ukrainian SSR)
Vice-Chairman: M. Joseph Bech (Luxembourg)
Rapporteur: Dr. Homero Viteri Lafronte (Ecuador)

This Committee will have referred to it such questions as the admission of new members, the voting procedure in the Security Council, and the report of the Security Council.

Committee 2 -- Economic and Finance.

Chairman: ~~Mr. Wacław Kondeski (Poland)~~
Vice-Chairman: Mr. Pedro Lopez (Philippines)
Rapporteur: Mr. Eduardo del Portillo (Bolivia)

Committee 3 -- Social, Humanitarian, Cultural.

Chairman: ~~Mr. Peter Frazer (New Zealand)~~ *Sir Carl Buss*
Vice-Chairman: Mr. Fernando Soto Harrison (Costa Rica)
Rapporteur: Miss Frieda Dalen (Norway)

The above two Committees will have the general responsibility for the consideration of items referred to the General Assembly by the Economic and Social Council, and also of other items in the Economic and Social field proposed by member states.

Committee 4 -- Trusteeship.

Chairman: Dr. Roberto E. MacEachron (Uruguay)
Vice-Chairman: Mr. Blatta Ephrem Tewelde Medhen (Ethiopia)
Rapporteur: Dr. Ivan Kerno (Czechoslovakia)

Trusteeship agreements submitted to the General Assembly will be referred to this Committee.

Committee 5 -- Administrative and Budgetary.

Chairman: Mr. Faris Al Khoury (Syria)
Vice-Chairman: Dr. Alos Bobler (Yugoslavia)
Rapporteur: Mr. Thanassis Agnides (Greece)

This Committee will have a heavy agenda covering such items as the study and approval of the 1946 and 1947 budgets and the organization of the Secretariat.

Committee 6 -- Legal.

Chairman: Dr. Roberto Jiménez (Panama)
Vice-Chairman: Mr. Federspiel (Denmark)
Rapporteur: Mr. John Read (Canada)

This Committee will be responsible for the drafting of rules of procedure and the study and approval of numerous legal instruments arising from the transfer of League of Nations assets to the United Nations. In addition it will study those instruments drawn up in connection with the establishment of the seat of the United Nations in the United States.

In addition to these main Committees of the General Assembly, there will be a Permanent Headquarters Committee, which will review the report of the Headquarters Commission, and two standing Committees: the Committee on Contributions and the Advisory Committee for Administrative and Budgetary questions.