



## Security Council

Distr.: General  
29 August 2019

Original: English

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### France: draft resolution

*The Security Council,*

*Recalling* all its previous resolutions on Lebanon, in particular resolutions [425](#) (1978), [426](#) (1978), [1559](#) (2004), [1680](#) (2006), [1701](#) (2006), [1773](#) (2007), [1832](#) (2008), [1884](#) (2009), [1937](#) (2010) and [2004](#) (2011), [2064](#) (2012), [2115](#) (2013), [2172](#) (2014) and [2236](#) (2015), [2305](#) (2016), [2373](#) (2017) and [2433](#) (2018) as well as the statements of its President on the situation in Lebanon and the Press statements dated 19 December 2016, 27 March 2018, 9 August 2018, 8 February 2019,

*Welcoming* the progress towards reactivation of the Lebanese state institutions, the holding of legislative elections on 6 May 2018, the first Parliamentary elections since 2009, the formation of a new Lebanese Government on 30 January 2019 and the adoption of a budget for 2019 on 19 July, while stressing the need for all political actors to work towards the effective functioning of the Government and all state institutions,

*Responding* to the request of the Government of Lebanon to extend the mandate of the United Nations Interim Force in Lebanon (UNIFIL) for a period of one year without amendment presented in a letter from the Lebanese Foreign Minister to the Secretary-General of 7 July 2019 and welcoming the letter from the Secretary-General to its President of 1 August 2019 ([S/2019/619](#)) recommending this extension,

*Reiterating* its strong support for the territorial integrity, sovereignty and political independence of Lebanon,

*Reaffirming* its commitment to the full implementation of all provisions of resolution [1701](#) (2006), and aware of its responsibilities to help secure a permanent ceasefire and a long-term solution as envisioned in the resolution,

*Expressing concern* at the continued lack of progress made towards the establishment of a permanent ceasefire and other key provisions of resolution [1701](#) (2006) more than ten years after its adoption,

*Calling upon* all concerned parties to strengthen their efforts, including by exploring concrete solutions with the Special Coordinator of the Secretary-General and the UNIFIL Force Commander, to fully implement all provisions of resolution [1701](#) (2006) without delay,

*Expressing deep concern* at all violations in connection with resolution [1701](#) (2006) as underlined by the Secretary-General in his reports, and recalling the importance of control of the Government of Lebanon over all Lebanese territory,



*Underlining* the risk that violations of the cessation of hostilities could lead to a new conflict that none of the parties or the region can afford,

*Urging* all parties to make every effort to ensure that the cessation of hostilities is sustained, exercise maximum calm and restraint and refrain from any action or rhetoric that could jeopardize the cessation of hostilities or destabilize the region,

*Emphasizing* to all parties the importance of full compliance with the prohibition on sales and supply of arms and related materiel established by resolution [1701 \(2006\)](#),

*Recalling* the utmost importance that all parties concerned respect the Blue Line in its entirety, *noting* with concern that UNIFIL still has not been able to access all relevant locations north of the Blue Line related to the discovery of tunnels crossing the Blue Line which UNIFIL reported as a violation of resolution [1701 \(2006\)](#), and *calling on* the Lebanese authorities to swiftly conclude all necessary investigations on the matter, *welcoming* the continued progress in the marking of the Blue Line, and *encouraging* the parties to accelerate their efforts in coordination with UNIFIL, including through the tripartite mechanism, to continue working in the ongoing process to delineate and visibly mark the Blue Line in its entirety, as well as to move forward on the marking of its points of contention, as recommended by the Strategic Review,

*Condemning* in the strongest terms all attempts to threaten the security and stability of Lebanon,

*Reaffirming* its determination to ensure that no such acts of intimidation prevent UNIFIL from implementing its mandate in accordance with Security Council resolution [1701 \(2006\)](#), *recalling* the necessity for all parties to ensure that UNIFIL personnel are secure and their freedom of movement is fully respected and unimpeded and continuing to respect the separate, supporting mandate under which Observer Group Lebanon operates, *condemning* in the strongest terms the attack against UNIFIL forces on 4 August 2018 near the town of Majdal Zun, Southern Lebanon, and *recalling* the importance of the Lebanese authorities swiftly providing UNIFIL with further updates on this matter,

*Reiterating* the importance of the extension of the control of the Government of Lebanon over all Lebanese territory in accordance with the provisions of resolution [1559 \(2004\)](#) and resolution [1680 \(2006\)](#), and of the relevant provisions of the Taif Accords,

*Encouraging* all Lebanese parties to resume discussions towards a consensus on a National Defence Strategy as set out by the President of Lebanon and the Lebanese Defense Minister on 29 April 2019, in accordance with relevant Security Council resolutions and the Taif Agreement,

*Welcoming* the drafting of Lebanon's first National Action Plan on Women, Peace and Security, and *encouraging* the Government of Lebanon to adopt and implement it, with the support of UNIFIL and women's civil society groups, as soon as possible and to ensure the full, effective, and meaningful participation of women at all levels of decision-making in all efforts for the maintenance and promotion of peace and security,

*Recalling* the relevant principles contained in the Convention on the Safety of United Nations and Associated Personnel,

*Commending* the active role and dedication of the personnel of UNIFIL and expressing its strong appreciation to Member States that contribute to UNIFIL and *underlining* the necessity that UNIFIL has at its disposal all necessary means and equipment to carry out its mandate,

*Recalling* the request from the Government of Lebanon to deploy an international force to assist it to exercise its authority throughout the territory, and *reaffirming* UNIFIL's authority to take all necessary action in areas of operations of its forces and as it deems within its capabilities, to ensure that its area of operations is not utilized for hostile activities of any kind and to resist attempts by forceful means to prevent it from discharging its mandate,

*Welcoming* the crucial role played by the Lebanese Armed Forces and security forces, as the only legitimate armed forces in Lebanon, in extending and sustaining the authority of the Government of Lebanon, in particular in southern Lebanon, and responding to other security challenges, including the threat of terrorism, and the strong international commitment to support the Lebanese Armed Forces, which has helped strengthen the capability of the Lebanese Armed Forces to provide security for Lebanon, and further noting the relevance of this increased capacity in relation to their efforts to coordinate with UNIFIL in the implementation of the UNIFIL mandate,

*Recalling* resolution 2378 (2017) and its request of the Secretary-General to ensure that data related to the effectiveness of peacekeeping operations, including peacekeeping performance data, is used to improve analytics and the evaluation of mission operations, based on clear and well identified benchmarks, further *recalling* resolution 2436 (2018) and its request of the Secretary-General to ensure that decisions to recognize and incentivize outstanding performance and decisions regarding deployment, remediation, training, withholding of financial reimbursement, and repatriation of uniformed or dismissal of civilian personnel, are predicated on objective performance data, and *emphasizing* the need to regularly evaluate UNIFIL's performance such that the mission retains the skills and flexibility needed to effectively carry out its mandate,

*Also recalling* resolution 2242 (2015) and its request of the Secretary-General to initiate, in collaboration with Member States, a revised strategy, within existing resources, to double the number of women in military and police contingents of UN peacekeeping operations,

*Recognizing* the need to regularly review all peacekeeping operations to ensure efficiency and effectiveness, *including* reviews of UNIFIL when appropriate, taking into account developments on the ground,

*Bearing in mind* the strategic priorities and recommendations identified by the Secretary-General in his letter of 12 March 2012 (S/2012/151) as a result of the Strategic Review of UNIFIL, *taking note* of his letter of 8 March 2017 (S/2017/202) as a result of the most recent Strategic Review of UNIFIL, and *expressing* the need for a follow-up and update,

*Calling upon* Member States to assist the Lebanese Armed Forces as needed to enable it to perform its duties in line with resolution 1701 (2006),

*Determining* that the situation in Lebanon continues to constitute a threat to international peace and security,

1. *Decides* to extend the present mandate of UNIFIL until 31 August 2020;
2. *Commends* the positive role of UNIFIL, whose deployment together with the Lebanese Armed Forces has helped to establish a new strategic environment in southern Lebanon, *welcomes* the expansion of coordinated activities between UNIFIL and the Lebanese Armed Forces, and *calls* for further enhancement of this cooperation without prejudice to UNIFIL's mandate;
3. *Affirms* its strong continuing commitment to the existing UNIFIL mandate and calls for the full implementation of resolution 1701 (2006);

4. *Reiterates* its call for Israel and Lebanon to support a permanent ceasefire and a long-term solution based on the principles and elements set out in paragraph 8 of resolution 1701 (2006);

5. *Strongly reaffirms* the necessity of an effective and durable deployment of the Lebanese Armed Forces in southern Lebanon and the territorial waters of Lebanon at an accelerated pace to fully implement the provisions of resolution 1701 (2006) and requests the Secretary-General to include in his future reports assessments of progress made in this regard and *calls* for renewed engagement of UNIFIL and the Lebanese Armed Forces in the Strategic Dialogue, which aims at carrying out analysis of ground forces and maritime assets and setting a series of benchmarks reflecting the correlation between the capacities and responsibilities of UNIFIL vis-à-vis those of the Lebanese Armed Forces;

6. *Recalls* its request for precise timelines to be jointly and promptly elaborated by the Lebanese Armed Forces and the Secretary-General, for the deployments in paragraph 5, with a view to identifying Lebanese Armed Forces progress in implementing tasks mandated in resolution 1701 (2006);

7. *Reiterates its call* for the Government of Lebanon to present a plan to increase its naval capabilities as soon as possible, including with appropriate support from the international community, with the goal of ultimately decreasing UNIFIL's Maritime Taskforce and transitioning its responsibilities to the Lebanese Armed Forces (LAF), in close conjunction with the effective build-up of the capabilities of the Lebanese Navy, and *takes note* in that regard of the letter dated 12 March 2019 to the United Nations outlining the commitment of the Government of Lebanon and its ongoing efforts towards that goal;

8. *Requests* the Secretary-General in accordance with global peacekeeping best practice and in close consultation with relevant stakeholders, to conduct and provide the Security Council, no later than 1 June 2020, with an assessment of the continued relevance of UNIFIL's resources and options for improving the efficiency and effectiveness between UNIFIL and UNSCOL, taking into consideration the troop ceiling and the civilian component of UNIFIL;

9. *Reiterates* its encouragement of the intention of the Government of Lebanon to deploy a model regiment and an offshore patrol vessel in UNIFIL's area of operations to advance the implementation of resolution 1701 (2006) and the authority of the Lebanese State, *recalls* in this regard the joint statement issued at the end of the 15 March 2018 Rome Conference, in particular Lebanon's concept for a new Model Regiment proposed in the context of the ongoing Strategic Dialogue between the LAF and UNIFIL, *notes* Lebanon's proposed timeline for the deployment of the Model Regiment, and *calls* on the Lebanese Armed Forces and UNIFIL to strengthen their coordinated actions;

10. *Urges* further international support for the Lebanese Armed Forces and all state security institutions, who are the only legitimate armed forces of Lebanon, in response to the capabilities development plan of the Lebanese Armed Forces, as well as in the framework of the International Support Group for Lebanon, through additional and expedited assistance in areas where the Lebanese Armed Forces are most critically in need of support, including counter-terrorism, border protection and naval capacity;

11. *Condemns* all violations of the Blue Line, both by air and ground, and *strongly calls upon* all parties to respect the cessation of hostilities, to prevent any violation of the Blue Line and to respect it in its entirety, and to cooperate fully with the United Nations and UNIFIL;

12. *Welcomes* the constructive role played by the Tripartite Mechanism in facilitating coordination and in de-escalating tensions, and recognizes the mission leadership's active efforts, which has helped to further stabilize the situation along the Blue Line and build trust between the parties, and *expresses* in this regard strong support for the continued efforts of UNIFIL to engage with both parties to facilitate liaison, coordination, and practical arrangements on the ground and to continue to ensure that the Tripartite Mechanism enables the parties to discuss a wider range of issues;

13. *Stresses* the need to foster enhanced cooperation between UNIFIL and the Office of the United Nations Special Coordinator for Lebanon (UNSCOL), with the goal of improving the effectiveness and efficiency of the missions, *welcomes* in this regard the first improvements accomplished by the United Nations in terms of efficiencies and effectiveness between UNIFIL and UNSCOL as set out in the Secretary-General letter of 31 December and *encourages* the Secretary-General to further these efforts as set out in the annex III of his report dated 16 July 2019;

14. *Urges* all parties to abide scrupulously by their obligation to respect the safety of UNIFIL and other United Nations personnel and calls for further cooperation between UNIFIL and the Lebanese Armed Forces in particular regarding coordinated and adjacent patrols, welcomes the commitment of the Lebanese authorities to protect UNIFIL movements and reiterates its call for the rapid finalization of the investigation launched by Lebanon regarding all attacks against UNIFIL and its personnel, in particular the incident of 4 August 2018, in order to bring to justice the perpetrators of these attacks;

15. *Urges* all parties to ensure that the freedom of movement of UNIFIL and UNIFIL's access to the Blue Line in all its parts is fully respected and unimpeded, in conformity with its mandate and its rules of engagement, including by avoiding any course of action which endangers United Nations personnel, condemns all attempts to restrict the freedom of movement of UNIFIL's personnel, *calls on* the Government of Lebanon to facilitate UNIFIL's access in line with resolution 1701, while respecting the Lebanese Sovereignty;

16. *Urges* all parties to cooperate fully with the Security Council and the Secretary-General to make tangible progress towards a permanent ceasefire and a long-term solution as envisioned in resolution 1701 (2006) and on all outstanding issues in the implementation of Security Council resolutions 1701 (2006), 1680 (2006) and 1559 (2004), and other relevant Security Council resolutions;

17. *Urges* the Government of Israel to expedite the withdrawal of its army from northern Ghajar without further delay in coordination with UNIFIL, which has actively engaged Israel and Lebanon to facilitate such a withdrawal;

18. *Reaffirms* its call on all States to fully support and respect the establishment between the Blue Line and the Litani River of an area free of any armed personnel, assets and weapons other than those of the Government of Lebanon and UNIFIL;

19. *Recalls* paragraph 15 of resolution 1701 (2006) according to which all States shall take the necessary measures to prevent, by their nationals or from their territories or using flag vessels or aircraft, the sale or supply of arms and related materiel to any entity or individual in Lebanon other than those authorized by the Government of Lebanon or UNIFIL;

20. Acting in support of a request from the Government of Lebanon to deploy an international force to assist it to exercise its authority throughout the territory, *recalls its authorization* to UNIFIL to take all necessary action in areas of deployment of its forces and as it deems within its capabilities, to ensure that its area of operations

is not utilized for hostile activities of any kind, to resist attempts by forceful means to prevent it from discharging its duties under the mandate of the Security Council, and to protect United Nations personnel, facilities, installations and equipment, ensure the security and freedom of movement of United Nations personnel, humanitarian workers and, without prejudice to the responsibility of the Government of Lebanon, to protect civilians under imminent threat of physical violence;

21. *Commends* UNIFIL's operational changes in line with resolution [2373 \(2017\)](#) and resolution [2433 \(2018\)](#) and *reiterates* its request that the Secretary-General look at ways to enhance UNIFIL's efforts as regards paragraph 12 of resolution [1701 \(2006\)](#) and paragraph 14 of this resolution, including ways to increase UNIFIL's visible presence, including through patrols and inspections, within its existing mandate and capabilities;

22. *Recalls* the decision that UNIFIL shall assist the government of Lebanon, at its request, as set out in paragraph 14 of resolution [1701 \(2006\)](#) and within its capabilities, to implement resolution [1701 \(2006\)](#);

23. *Welcomes* the efforts being undertaken by UNIFIL to implement the Secretary-General's zero-tolerance policy on sexual exploitation and abuse and to ensure full compliance of its personnel with the United Nations code of conduct, requests the Secretary-General to continue to take necessary measures to ensure full compliance of all personnel in UNIFIL with the United Nations zero-tolerance policy on sexual exploitation and abuse and to keep the Security Council fully informed about the Mission's progress in this regard, and urges troop-contributing countries to continue taking appropriate preventative action, including vetting of all personnel, pre-deployment and in-mission awareness training, timely investigations of allegations, as appropriate, and to take appropriate steps to hold perpetrators accountable and repatriate units when there is credible evidence of widespread or systematic sexual exploitation and abuse by those units;

24. *Welcomes* the initiatives undertaken by the Secretary-General to standardize a culture of performance in UN peacekeeping, recalls its requests in resolution [2378 \(2017\)](#) and resolution [2436 \(2018\)](#) that the Secretary-General ensure that performance data related to the effectiveness of peacekeeping operations is used to improve mission operations, including decisions such as those regarding deployment, remediation, repatriation and incentives, and reaffirms its support for the development of a comprehensive and integrated performance policy framework that identifies clear standards of performance for evaluating all United Nations civilian and uniformed personnel working in and supporting peacekeeping operations that facilitates effective and full implementation of mandates, and includes comprehensive and objective methodologies based on clear and well-defined benchmarks to ensure accountability for underperformance and incentives and recognition for outstanding performance, and calls on the United Nations to apply this framework to UNIFIL as described in resolution [2436 \(2018\)](#); *notes* the efforts of the Secretary-General to develop a comprehensive performance assessment system to help troop contributing countries meet United Nations performance standards and *requests* the Secretary-General and the troop-contributing countries to seek to increase the number of women in UNIFIL, as well as to ensure the full, effective and meaningful participation of women in all aspects of operations;

25. *Requests* UNIFIL to take fully into account gender considerations as a cross-cutting issue throughout its mandate and to assist the Lebanese authorities in ensuring the full and effective participation, involvement and representation of women at all levels of decision-making in all efforts for the maintenance and promotion of peace and security, further requests enhanced reporting by UNIFIL to the Security Council on this issue;

26. *Requests* the Secretary-General to continue to report to the Council on the implementation of resolution [1701 \(2006\)](#), every four months, or at any time as he deems appropriate, and to include in his reporting a prompt and detailed breakdown of all resolution [1701 \(2006\)](#) violations, prompt and detailed reports on violations of the sovereignty of Lebanon, prompt and detailed reports on the restrictions to UNIFIL's freedom of movement, an enhanced annex on the implementation on the arms embargo, reports on specific areas where UNIFIL does not access and on the reasons behind these restrictions, potential risks to the cessation of hostilities and UNIFIL's response as well as reports on the implementation of the recommendations of the 2016–2017 Strategic review and on additional identified efficiencies to most appropriately fulfil its mandated tasks; *requests* the Secretary-General to continue to provide concrete and detailed information on the aforementioned issues to the Council, in line with changes to enhance reporting since the adoption of resolution [2373 \(2017\)](#) and [2433 \(2018\)](#);

27. *Stresses* the importance of, and the need to achieve, a comprehensive, just and lasting peace in the Middle East, based on all its relevant resolutions including its resolutions [242 \(1967\)](#) of 22 November 1967, [338 \(1973\)](#) of 22 October 1973, [1515 \(2003\)](#) of 19 November 2003 and [1850 \(2008\)](#) of 16 December 2008;

28. *Decides* to remain actively seized of the matter.

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