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TRANSFORMATION OF THE COMMITTEE ON FOOD AID POLICIES AND PROGRAMMES OF THE WORLD FOOD PROGRAMME INTO AN EXECUTIVE BOARD

Note by the Secretary-General

1. At its thirty-eighth session, held in Rome from 12 to 16 December 1994, the Committee for Food Aid Policies and Programmes of the World Food Programme considered the report of the Open-ended Working Group on General Assembly resolutions 47/199 and 48/162. The mandate of the Working Group was to look into the necessary changes in the General Regulations of WFP and to present to the Committee draft revised General Regulations and a draft resolution for consideration by the General Assembly and the General Conference of the Food and Agriculture Organization of the United Nations, through the Economic and Social Council.
2. The Committee approved the draft General Regulations (see annex I) and the draft General Assembly resolution (see annex II) for transmission to the Economic and Social Council.
3. At its organizational session for 1995, the Council decided to consider this question at its resumed organizational session.



Annex I

Current General Regulations	Revised General Regulations
<p>Arrangements and procedures for the establishment and operation of the UN/FAO World Food Programme</p> <p>In pursuance of the provisions of the United Nations General Assembly Resolutions 1714 (xvi), 2095 (xx), 3348 (xxix), 3404 (xxx) and 46/22 and Resolutions Nos. 1/61, 4/65, 22/75 and 9/91 of the Conference of the Food and Agriculture Organization of the United Nations (FAO), the following are the detailed procedures and arrangements for the World Food Programme as endorsed by the Economic and Social Council of the United Nations and the Council of FAO.¹</p>	<p>Arrangements and procedures for the establishment and operation of the UN/FAO World Food Programme</p> <p>In pursuance of the provisions of the United Nations General Assembly Resolutions 1714 (xvi), 2095 (xx), 3348 (xxix), 3404 (xxx), 46/22, 48/162, and ..., and Resolutions Nos. 1/61, 4/65, 22/75, 9/91 and ... of the Conference of the Food and Agriculture Organization of the United Nations (FAO),¹ the following are the detailed procedures and arrangements for the World Food Programme as endorsed by the Economic and Social Council of the United Nations and the Council of FAO.²</p>
<p>PART A</p>	<p>PART A</p>
<p>GUIDING PRINCIPLES AND CRITERIA</p>	<p>GUIDING PRINCIPLES AND CRITERIA</p>
<p>1. In accordance with the relevant resolutions of the United Nations General Assembly and the FAO Conference, the World Food Programme (hereinafter referred to as "the Programme"), which was established on an experimental basis in 1962 and extended on a regular basis in 1966, shall continue its activities on the basis of the present regulations and in the light of the periodic reviews which will take place before the end of the successive pledging periods.</p> <p>2. Having regard to the functions of the United Nations in the general field of economic and social development, and the special responsibilities of FAO in securing improvements in nutrition and in the efficiency of food production and distribution, the Programme is undertaken jointly by the United Nations and FAO in cooperation with other interested United Nations agencies and appropriate intergovernmental bodies.</p>	<p>1. No change</p> <p>2. No change</p>
<p>¹ These revised General Regulations were endorsed by ECOSOC at its Second regular session of 1991 (July 1991) and by the FAO Council at its ninety-ninth session (June 1991). They entered into force on 1 January 1992 in accordance with the provisions of the United Nations General Assembly resolution 46/22 adopted in December 1991 and the FAO Conference resolution 9/91 adopted in November 1991.</p>	<p>¹ Reference to the appropriate General Assembly and FAO Conference resolutions will be inserted when available.</p>
<p>² These revised General Regulations were endorsed by ECOSOC at its ... regular session of 1995 (July 1995) and by the FAO Council at its ... session (June 1995). They entered into force on 1 January 1996 in accordance with the provisions of the United Nations General Assembly resolution ... adopted in December 1995 and the FAO Conference resolution ... adopted in November 1995.</p>	<p>² These revised General Regulations were endorsed by ECOSOC at its ... regular session of 1995 (July 1995) and by the FAO Council at its ... session (June 1995). They entered into force on 1 January 1996 in accordance with the provisions of the United Nations General Assembly resolution ... adopted in December 1995 and the FAO Conference resolution ... adopted in November 1995.</p>

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Current General Regulations

Contributions

3. (a) (i) All contributions to the Programme shall be on a voluntary basis. They shall generally be pledged at conferences convened jointly by the Secretary-General of the United Nations and the Director-General of FAO (hereafter referred to as "the Secretary-General" and the "Director-General"), and shall aim at such total as may from time to time be set by the General Assembly of the United Nations and the FAO Conference for such pledging periods as may be determined by the aforementioned bodies. They may be pledged by countries in the form of appropriate commodities, acceptable services (including transport and other services) and cash, aiming at cash and services components amounting in the aggregate to at least one third of the total contributions. Contributions may also be accepted from intergovernmental bodies, other public sources as well as appropriate non-governmental sources, in commodities, services or cash.
- (ii) Countries participating in the International Emergency Food Reserve (IEFR) should, pending the establishment of a world food grain reserve, indicate to the Programme, over and above their regular pledges to the Programme, availabilities of primarily food grains or of cash contributions which might be called upon for emergency food aid purposes, in accordance with United Nations General Assembly resolution 3362 (S-VII). Developing countries not in a position to make contributions in cash or in kind to the reserve should, where possible, indicate their willingness to make interest-free loans of commodities to be used by the Programme.
- (iii) Appropriate commodities and acceptable services shall be determined from time to time by discussions between contributors and the Executive Director of the Programme in the light of operational needs taking into account the need to avoid unsustainable changes in consumption patterns in the recipient countries.
- (b) Commodity pledges may be made either in monetary terms or in terms of fixed physical quantities of specified commodities. In respect of quantity pledges or where a pledge made in monetary terms is subsequently translated into commodities, in whole or in part, these shall be recorded both at the time when commodities are pledged, as well as the time when commodities are received by the Programme at a value based on the world market prices, at the Food Aid Convention (FAC) price or at the donor's invoice price as may be applicable. Contributions of acceptable services shall be valued either at world market prices, or, where the service is of a local character, at the price contracted for by the Executive Director.

Revised General Regulations

Contributions

3. (a) (i) No change
- (ii) No change
- (iii) No change
- (b) No change

Current General Regulations

- (c) (i) Pledged contributions of commodities and services shall be held available for commitment for the purposes of the Programme until the end of the pledging period. Should unforeseen circumstances, such as domestic crop failure, arise, a donor country may, in consultation with the Executive Director, defer delivery of any part of the commodities pledged, or substitute other commodities therefor, provided that the commodities concerned have not yet been committed to recipient countries. After appropriate notice has been given, cash in convertible currencies of equal value to the portion of the commodity pledge withdrawn may be substituted therefor. The Executive Director shall keep donor countries informed of contemplated and final commitments of commodities and services pledged by them. Pledged commodities which have been committed shall be held in the contributing country until called for by the Executive Director, and then delivered at export ports free on board at the cost of the contributing country. Any committed commodities remaining undelivered by the end of the period for which they have been pledged shall remain available for delivery for such extended period as may be agreed upon in consultation between the Executive Director and the donor country. Committed services shall be treated in the same manner.
- (ii) In agreement with the Executive Director, cash in convertible currencies may be substituted for pledged services which have not been committed by the Programme.
- (iii) Any participating government which initially pledges more than one third of its total contributions in cash and/or services may, in agreement with the Executive Director, at any time during the pledging period offer appropriate commodities up to a value limit of two thirds of its total initially pledged contributions. To the extent that such additional commodities are utilized by the Executive Director, their value based on the world market prices, at the Food Aid Convention (FAC) price or at the donor's invoice price, as may be applicable, shall be offset against any unpaid portion of the country's initial pledge.
- (d) Cash contributions to the Programme shall be made in convertible currencies. In exceptional circumstances, however, developing countries may, with the agreement of the Executive Director, make cash contributions in non-convertible currencies.
- (e) Countries shall, with regard to each pledging period, pay their cash contributions in equal annual instalments, except as otherwise agreed with the Executive Director.

Revised General Regulations

- (c) (i) No change
- (ii) No change
- (iii) No change
- (d) No change
- (e) No change

Current General Regulations

- (f) The annual instalment of cash pledges shall be paid for each year of the pledging period to which it relates within 60 days after the beginning of the country's fiscal year. Countries which for domestic, legal and budgetary reasons are not in a position to meet this time limit may announce at the Pledging Conference the times at which they intend to make their cash contributions available to the Programme.

PART B

TYPES AND FIELDS OF ACTIVITY

4. The Programme shall, on request, provide assistance for:

(a) implementing projects, using food as an aid to economic and social development, particularly when related to feeding and improving the nutritional condition of the most vulnerable and neediest groups, increasing agricultural production and productivity, fostering labour-intensive projects and promoting rural employment and welfare, and human resources development; and such other projects, including regional projects, as may be approved by the Committee on Food Aid Policies and Programmes referred to in paragraph 8(a). Special emphasis should be given to projects in the neediest countries;

(b) meeting emergency food needs and the logistic support thereof; and

(c) promoting world food security in accordance with the recommendations made to it by the United Nations and FAO.

5. (a) A portion of the resources of the Programme shall be reserved each year for meeting emergency food needs. The Committee on Food Aid Policies and Programmes (hereinafter referred to as "the Committee") shall determine the amounts to be reserved and the criteria for their use. In cases of special needs, the Committee may allocate additional amounts for emergency food needs, at the request of the Executive Director after consultation with the Secretary-General and the Director-General. Any unused balance of the emergency allocation shall return to the general resources of the Programme at the end of each year.

(b) The Programme shall, within the framework of emergency assistance cooperation in the United Nations system and in accordance with appropriate recommendations of the United Nations and FAO, seek to ensure coordination of emergency food assistance.

Revised General Regulations

- (f) No change

PART B

TYPES AND FIELDS OF ACTIVITY

4. The Programme shall, on request, provide assistance for:

(a) implementing programmes, projects and other activities, using food as an aid to economic and social development, particularly when related to feeding and improving the nutritional condition of the most vulnerable and neediest groups, increasing agricultural production and productivity, fostering labour-intensive activities and promoting rural employment and welfare, and human resources development; and such other activities, including regional activities, as may be approved by the Executive Board (hereinafter referred to as "the Board") referred to in paragraph 8(a). Special emphasis should be given to programmes, projects and other activities in the neediest countries;

(b) No change

(c) No change

5. (a) A portion of the resources of the Programme shall be reserved each year for meeting emergency food needs. The Board shall determine the amounts to be reserved and the criteria for their use. In cases of special needs, the Board may allocate additional amounts for emergency food needs, at the request of the Executive Director after consultation with the Secretary-General and the Director-General. Any unused balance of the emergency allocation shall return to the general resources of the Programme at the end of each year.

(b) No change

Current General Regulations

6. The Programme may, upon request, arrange for the purchase and the transport of food and related non-food items and for the monitoring of their distribution, on behalf of bilateral donors or the United Nations agencies, for emergency relief and other food aid operations. The Programme should be reimbursed for such services according to procedures agreed upon with the donors or agencies concerned on the basis of criteria approved by the Committee.

PART C

ORGANIZATION, MANAGEMENT AND LEGAL CAPACITY

HEADQUARTERS OF THE WORLD FOOD PROGRAMME

7. The Headquarters of the Programme shall be in Rome, Italy.

8. The organs of the World Food Programme shall be:

(a) The Committee on Food Aid Policies and Programmes jointly established by the United Nations and FAO and composed of forty-two (42) States Members of the United Nations or Member Nations of FAO, twenty-seven (27) of whom should be developing countries, and fifteen (15) from more economically developed States Members or Member Nations.

(b) A Secretariat comprising an Executive Director and such staff as the Programme may require.

9. (a) The Programme, which is in legal terms a joint subsidiary body of the United Nations and FAO, shall, drawing on the legal personality of the United Nations and FAO, have legal capacity:

- (i) to contract;
- (ii) to acquire and dispose of movable and immovable property;
- (iii) to be party to judicial proceedings.

(b) Any liability arising from the exercise of the legal capacity referred to above shall be met by the Programme from its own funds and shall not constitute a liability on other funds of the United Nations or FAO.

Revised General Regulations

6. The Programme may, upon request, arrange for the purchase and the transport of food and related non-food items and for the monitoring of their distribution, on behalf of bilateral donors or the United Nations agencies, for emergency relief and other food aid operations. The Programme should be reimbursed for such services according to procedures agreed upon with the donors or agencies concerned on the basis of criteria approved by the Board.

PART C

ORGANIZATION, MANAGEMENT AND LEGAL CAPACITY

HEADQUARTERS OF THE WORLD FOOD PROGRAMME

7. No change

8. The organs of the World Food Programme shall be:

(a) The Board jointly established by the United Nations and FAO and composed of thirty-six (36) States Members of the United Nations or Members Nations of FAO to be elected from the States listed for the purpose of elections in the Basic Texts of the Programme as follows: nine States included in List A, seven States included in List B, five States included in List C, twelve States included in List D, two States included in List E, with one additional seat alternating between the States listed in Lists B and C, starting with List C.

(b) No change

9. (a) No change

(i) No change

(ii) No change

(iii) No change

(b) No change

Current General Regulations

Powers and functions of the Committee on Food Aid Policies and Programmes

10. The Committee shall, within the framework of the Basic Texts, exercise the responsibility for the intergovernmental supervision and direction of the Programme, including food aid policy, administration, operations, funds and finances, and shall carry out such other responsibilities as are conferred upon it in the present General Regulations.

11. (a) The Committee shall help evolve and coordinate short-term and longer-term food aid policies recommended by the World Food Conference. It shall, in particular:

- (i) provide a forum for intergovernmental consultation on national and international food aid programmes and policies;
- (ii) review periodically general trends in food aid requirements and food aid availabilities;
- (iii) recommend to governments, through the World Food Council, improvements in food aid policies and programmes on such matters as programme priorities, commodity composition of food aid and other related subjects;
- (iv) formulate proposals for more effective coordination of multilateral, bilateral and non governmental food aid programmes, including emergency food aid;
- (v) review periodically the implementation of the recommendations made by the World Food Conference on food aid policies.

Revised General Regulations

Powers and functions of the Executive Board

10. The Board shall, within the framework of the Basic Texts, be responsible for providing inter-governmental support to and supervision of the activities of the Programme in accordance with the overall policy guidance of the General Assembly, the FAO Conference, the Economic and Social Council and the Council of FAO, in accordance with their respective responsibilities as set out in the Charter of the United Nations and the Constitution of FAO and for ensuring that the Programme is responsive to the needs and priorities of recipient countries. The Board will be subject to the general authority of the Economic and Social Council and the Council of FAO.

11. The functions of the Board shall be the following:

- (a) The Board shall help evolve and coordinate short-term and longer-term food aid policies. It shall, in particular:
 - (i) implement the policies formulated by the General Assembly and the FAO Conference and the coordination and guidance received from the Economic and Social Council and the Council of FAO;
 - (ii) provide a forum for intergovernmental consultation on national and international food aid programmes and policies;
 - (iii) review periodically general trends in food aid requirements and food aid availabilities, and the implementation of recommendations made on food aid policies; and
 - (iv) No change
- (b) The Board shall be responsible for the intergovernmental supervision and direction of the management of the Programme. It shall, in particular:
 - (i) receive information from and give guidance to the Executive Director on the work of the Programme;

Current General Regulations

- (b) With regard to the operation of the Programme, the Committee shall examine and approve projects submitted to it by the Executive Director. In respect of the approval of projects, however, it may delegate to the Executive Director such authority as it may specify. It shall examine and approve the administrative and project budgets of the Programme. It shall review the administration and execution of approved projects and other activities of the Programme.

12. The Committee shall report annually to the Economic and Social Council and the Council of FAO. It shall also submit periodic and special reports to the World Food Council.

Revised General Regulations

- (ii) ensure that the activities and operational strategies of the Programme are consistent with the overall policy guidance set forth by the General Assembly and the FAO Conference as well as the Economic and Social Council and the Council of FAO, in accordance with their respective responsibility as set out in the Charter of the United Nations, and the Constitution of FAO;
- (iii) monitor the performance of the Programme, and review the administration and execution of the activities of the Programme;
- (iv) decide on administrative and financial plans and budgets;
- (v) recommend new initiatives to the Economic and Social Council and the Council of FAO and, through the ECOSOC and Council of FAO, to the General Assembly and FAO Conference as necessary; and
- (vi) encourage and examine new programme initiatives.
- (c) With regard to the operation of the Programme, the Board shall examine and approve programmes and projects submitted to it by the Executive Director. In respect of such approvals, however, it may delegate to the Executive Director such authority as it may specify. It shall examine and approve the budgets of programmes and projects and review the administration and execution of approved programmes and projects and other activities of the Programme;

- (d) The Board shall carry out such other responsibilities as are conferred upon it in these General Regulations.

12. The Board shall provide a report annually on its programmes and activities to the Substantive Session of the Economic and Social Council and the Council of FAO. The annual report which could include recommendations, where appropriate, for improvement of field-level coordination must contain sections referring to one or all of the following, as appropriate:

- (i) monitoring of the implementation of all previous decisions;
- (ii) policy recommendations;
- (iii) coordination recommendations;

Current General Regulations

13. (a) The Committee shall adopt its own Rules of Procedure. These Rules shall, inter alia, provide that decisions of the Committee on important questions shall be made by a two-thirds majority of the members present and voting. Important questions shall include questions of policy, the approval of projects and the allocation of resources. Doubts, if any, as to what are important questions shall be resolved through a majority vote of the members present and voting. Similarly, decisions of the Committee on questions other than important questions shall be made by a majority of the members present and voting.
 - (b) Notwithstanding the provisions of Regulation 13(a) above, the Rules of Procedure may, with respect to the approval of projects, make provision for such approval being obtained by correspondence between sessions of the Committee.
 - (c) The Rules of Procedure shall also make provision for inviting States Members of the United Nations or Member Nations of FAO that are not members of the Committee to participate in its deliberations.
14. The Committee shall normally hold regular sessions twice a year and such special sessions as it considers necessary, or on request submitted in writing by at least one third of the members of the Committee, or on the call of the Secretary-General and the Director-General after consultation with the Executive Director, or on the call of the Executive Director after consultation with the Secretary-General and the Director-General.
 15. The Committee shall ensure, in the programmes under its supervision, that:
 - (a) In accordance with the FAO Principles of Surplus Disposal and with the consultative procedures established by the Committee on Commodity Problems (CCP), and in conformity with the United Nations General Assembly resolution 1496 (xv), particularly paragraph 9, commercial markets and normal and developing trade are neither interfered with nor disrupted.
 - (b) The agricultural economy in recipient countries is adequately safeguarded with respect both to its domestic markets and the effective development of food production and trade.
 - (c) Due consideration is given to safeguarding normal commercial practices in respect of acceptable services.

Revised General Regulations

13. (a) The Board shall adopt its own Rules of Procedure. These Rules shall, inter alia, provide that decisions of the Board on important questions shall be made by a two-thirds majority of the members present and voting. Important questions shall include questions of policy, the approval of programmes, projects and other activities and the allocation of resources. Doubts, if any, as to what are important questions shall be resolved through a majority vote of the members present and voting. Similarly, decisions of the Board on questions other than important questions shall be made by a majority of the members present and voting.
 - (b) Notwithstanding the provisions of Regulation 13(a) above, the Rules of Procedure may, with respect to the approval of programmes, projects and other activities, make provision for such approval being obtained by correspondence between sessions of the Board.
 - (c) The Rules of Procedure shall also make provision for inviting Members of the United Nations or Members or Associate Members of FAO that are not members of the Board to participate without the right to vote in the deliberations of the Board. Any Member of the United Nations or FAO, and any Associate Member of FAO, and any Member or Associate Member of any other specialized agency or IAEA, that is not a member of this Board, whose programme or project is under review, shall have the right to participate, without the right to vote, in the deliberations of the Board.
14. The Board shall hold an annual meeting and such regular meetings as it considers necessary, and may hold special sessions on request submitted in writing by at least one third of the members of the Board, or on the call of the Secretary-General and the Director-General after consultation with the Executive Director, or on the call of the Executive Director after consultation with the Secretary-General and the Director-General.
 15. The Board shall ensure, in the programmes under its supervision, that:
 - (a) No change
 - (b) No change
 - (c) No change

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Current General Regulations

WFP Secretariat

16. (a) The Secretariat of the Programme shall be headed by an Executive Director, who shall be responsible and accountable to the Committee for the administration of the Programme.
- (b) The Executive Director shall be appointed, for a term of five years, by the Secretary-General and the Director-General after consultation with the Committee.
- (c) The Executive Director shall be responsible for servicing the Committee and its subsidiary organs.
- (d) The Executive Director shall be responsible for the staffing and organization of the Secretariat. The selection and appointment of senior officials above the level of D2 shall be made in agreement with the Secretary-General and the Director-General.
- (e) Every effort shall be made to keep the cost of management and administration of the Programme to a minimum consistent with the maintenance of efficiency.
- (f) The Executive Director, where appropriate, shall rely to the fullest extent possible on the administrative, financial and other services of the United Nations and FAO on a reimbursable basis, within the context of sub-paragraph 16(e) above.
- (g) Further in the context of sub-paragraph 16(e), the Programme shall make extensive use of the technical services of FAO, including its services regarding global information and early warning systems for the assessment of food situations and needs and project development and evaluation, as well as of the technical services of the United Nations and other agencies of the United Nations system on a reimbursable basis.
- (h) The representative of the Programme in each recipient country shall be the Resident Representative of the United Nations Development Programme or the Regional Representative of the United Nations Development Programme, as the case may be. The Programme field staff stationed in a recipient country shall form part of his office.
- (i) The Executive Director shall administer the staff of the Programme in accordance with FAO Staff Regulations and Rules and such special rules as may be established by the Executive Director in agreement with the Secretary-General and the Director-General.

Revised General Regulations

WFP Secretariat

16. (a) The Secretariat of the Programme shall be headed by an Executive Director, who shall be responsible and accountable to the Board for the administration of the Programme.
- (b) The Executive Director shall be appointed, for a term of five years, by the Secretary-General and the Director-General after consultation with the Board.
- (c) The Executive Director shall be responsible for servicing the Board and its subsidiary organs.
- (d) No change
- (e) No change
- (f) No change
- (g) Further in the context of sub-paragraph 16(e), the Programme shall make extensive use of the technical services of FAO, including its services regarding global information and early warning systems for the assessment of food situations and needs and programme and project development and evaluation, as well as of the technical services of the United Nations and other agencies of the United Nations system on a reimbursable basis.
- (h) No change
- (i) No change

Current General Regulations

- (i) Without prejudice to the authority of the Secretary-General and the Director-General, the Executive Director shall generally represent the Programme and perform such functions as may be conferred on the Executive Director or on the Secretariat under any agreements concluded by the United Nations and FAO on behalf of the Programme with States or intergovernmental organizations, and under project and emergency operation agreements provided for in General Regulations 22 and 23.

PART D

PROCEDURES

Eligibility for assistance

17. All States Members of the United Nations or Members or Associate Members of any specialized agency or of the IAEA shall be eligible to submit requests for consideration by the Programme.¹ The Programme may also provide humanitarian relief assistance at the request of the Secretary-General. WFP assistance in such exceptional cases shall be fully coordinated with the United Nations system and NGO efforts in the areas concerned.

General responsibilities of the Executive Director

18. (a) The Executive Director shall be responsible for assuring that projects to be implemented are sound, carefully planned and directed toward valid objectives, for assuring the mobilization of the necessary technical and administrative skills, and for assessing the ability of recipient countries to carry out the projects. He/she shall be responsible for assuring supply of commodities and acceptable services as agreed. However, he/she has the responsibility to seek, in consultation with the recipient government, correction of any inadequacies in project operation, and may withdraw assistance in the event essential corrections are not made.

¹ This sentence is subject to an interpretative statement which was endorsed by the UN Economic and Social Council at the second meeting of its Organizational Session for 1978 (January 1978) and by the FAO Council at its 72nd Session in November 1977. The statement reads as follows: "The Programme may also consider other requests, including those from liberation movements recognized by the United Nations and the OAU, implemented with the agreement of the host countries, that are in conformity with specific resolutions of the United Nations and FAO, that meet the aims of WFP, the implementation being carried out in accordance with the criteria and procedures of the Programme, as appropriate."

Revised General Regulations

- (i) Without prejudice to the authority of the Secretary-General and the Director-General, the Executive Director shall generally represent the Programme and perform such functions as may be conferred on the Executive Director or on the Secretariat under any agreements concluded by the United Nations and FAO on behalf of the Programme with States or intergovernmental organizations, and under programme, project and emergency operation agreements provided for in General Regulations 22 and 23.

PART D

PROCEDURES

Eligibility for assistance

17. No change

General responsibilities of the Executive Director

18. (a) The Executive Director shall be responsible for assuring that programmes, projects and other activities to be implemented are sound, carefully planned and directed toward valid objectives, for assuring the mobilization of the necessary technical and administrative skills, and for assessing the ability of recipient countries to carry out the programmes, projects and other activities. He/she shall be responsible for assuring supply of commodities and acceptable services as agreed. However, he/she has the responsibility to seek, in consultation with the recipient government, correction of any inadequacies in the operation of programmes, projects and other activities, and may withdraw assistance in the event essential corrections are not made.

- ¹ No change

Current General Regulations

- (b) In order to enable the Committee to obtain a comprehensive view of the development of the Programme, the Executive Director, in consultation with the Secretary-General and the Director-General, shall prepare once a year a report indicating activities under way, new activities to be undertaken, priorities and results of completed projects and their evaluation, and shall submit this report for the consideration and approval of the Committee.
- (c) To assure a prompt response to requests for emergency assistance, the Executive Director may, as appropriate, borrow commodities from other projects assisted by the Programme in the country or in neighbouring countries, or from other sources such as cooperating non-governmental programmes.
- (d) The Executive Director shall be responsible for making the optimum use of available resources in commodities, cash and acceptable services. To this end he/she may use cash resources to purchase commodities to the maximum extent possible from developing countries, and shall report such purchases to the Committee.

Cooperation of the Programme with the United Nations and FAO and with other agencies and organizations

19. (a) In all stages of the development of its activities, the Programme shall, as appropriate, consult with and seek advice and cooperation from the United Nations and FAO. It shall also operate in close liaison with appropriate United Nations agencies and United Nations operating programmes, as well as with regional intergovernmental organizations and bilateral programmes. Interested and cooperating international agencies and bodies shall be invited to send representatives to attend meetings of the Committee. The Executive Director, in consultation with the Secretary-General and the Director-General, shall give special attention to developing these and other means of cooperation with these agencies and organizations, and shall report to the Committee on the progress made.
- (b) The Programme shall ensure that its assistance be associated with material, financial and technical assistance provided through other multilateral programmes and shall seek similar coordination with bilateral programmes.
- (c) Non-governmental organizations shall be encouraged, where and as appropriate, to cooperate with the Programme and to support its activities.

Revised General Regulations

- (b) In order to enable the Board to obtain a comprehensive view of the development of the Programme, the Executive Director, in consultation with the Secretary-General and the Director-General, shall prepare once a year a report indicating activities under way, new activities to be undertaken, priorities and results of completed programmes and projects and their evaluation, and shall submit this report for the consideration and approval of the Board.
- (c) To assure a prompt response to requests for emergency assistance, the Executive Director may, as appropriate, borrow commodities from other programmes or projects assisted by the Programme in the country or in neighbouring countries, or from other sources such as cooperating non-governmental programmes.
- (d) The Executive Director shall be responsible for making the optimum use of available resources in commodities, cash and acceptable services. To this end he/she may use cash resources to purchase commodities to the maximum extent possible from developing countries, and shall report such purchases to the Board.

Cooperation of the Programme with the United Nations and FAO and with other agencies and organizations

19. (a) In all stages of the development of its activities, the Programme shall, as appropriate, consult with and seek advice and cooperation from the United Nations and FAO. It shall also operate in close liaison with appropriate United Nations agencies and United Nations operating programmes, as well as with regional intergovernmental organizations and bilateral programmes. Cooperating international agencies and bodies which manifest a special interest in the item or items under consideration shall be invited to send representatives to attend meetings of the Board. The Executive Director, in consultation with the Secretary-General and the Director-General, shall give special attention to developing these and other means of cooperation with these agencies and organizations, and shall report to the Board on the progress made.
- (b) No change
- (c) Non-governmental organizations who manifest a special interest in the work of the Programme shall be encouraged, where and as appropriate, to cooperate with the Programme and to support its activities.

Current General Regulations

Development and operation of projects, and emergency operations

Initiation of projects

20. (a) Governments desiring to establish food aid programmes or projects assisted by the Programme shall present their requests in the form indicated by the Executive Director. Prior to the submission of the project application, the knowledge, skills and experience of locally available technicians, including those of the United Nations, FAO, the Programme and other United Nations organizations, should be drawn on to the extent feasible and necessary for the purpose of assuring maximum refinement and improvement in the project plans at the earliest possible stage, particularly with reference to the administrative and technical aspects thereof. Requests shall normally be presented through the UNDP Resident Representatives, in their capacity as the Programme representatives, who shall keep the FAO Country Representatives and, as appropriate, the representatives of other United Nations agencies fully informed.
- (b) All projects should have a clear relationship with the recipient country's development plans and/or priorities and should include, as appropriate, a significant input of the recipient government's resources. The Programme should also be assured that all efforts will be made, as feasible and appropriate, to have the objectives of the projects pursued once the operations of the Programme have been phased out.
- (c) The Executive Director shall, upon receipt of requests, proceed to appraise them, and, in doing so, consult with and seek advice and cooperation from the United Nations, FAO and other interested and cooperating international agencies and bodies according to their respective fields of competence.
- (d) The Executive Director may also, if necessary, dispatch a survey team to examine the project on the spot in consultation with the country concerned. Such a team should normally include officers of the United Nations and FAO and, where appropriate, also officers of such other United Nations agencies as may be directly concerned and agree to participate in the field investigation.
- (e) Recipient countries should, as far as feasible, provide the Executive Director with any relevant information on other aid programmes that would assist the Programme in coordinating its activities with such other programmes. When this is not possible, the donor countries or organizations may supply the relevant information.

Revised General Regulations

Development and operation of programmes, projects, and emergency operations

Initiation of programmes and projects

20. (a) No change
- (b) All programmes or projects should have a clear relationship with the recipient country's development plans and/or priorities and should include, as appropriate, a significant input of the recipient government's resources. The Programme should also be assured that all efforts will be made, as feasible and appropriate, to have the objectives of the programmes and projects pursued once the operations of the Programme have been phased out.
- (c) No change
- (d) The Executive Director may also, if necessary, dispatch a survey team to examine the programme or project on the spot in consultation with the country concerned. Such a team should normally include officers of the United Nations and FAO and, where appropriate, also officers of such other United Nations agencies as may be directly concerned and agree to participate in the field investigation.
- (e) No change

Current General Regulations

Initiation of emergency operations

21. (a) Governments desiring food assistance to meet emergency food needs shall present a request containing the basic information relating thereto, to the representative of the Programme in the country concerned, as referred to in General Regulation 16(h), who shall transmit it to the Executive Director.
- (b) The Executive Director shall examine the request and, after close consultation with FAO and as required with the United Nations and relevant agencies, decide upon such requests up to the level of the authority delegated to him/her by the Committee to approve development projects. In cases exceeding this level, after due consultation between the Programme, FAO and as required with the United Nations and relevant agencies, approval shall be accorded jointly by the Director-General and the Executive Director.

Project agreements

22. (a) Upon approval of a proposed project by the Committee or by the Executive Director on its behalf, an agreement shall be prepared by the Executive Director in consultation with the government concerned. All such agreements shall indicate the terms and conditions on which the proposed activities are to be carried out; the supplementary aid to be provided by other agencies or institutions; the obligations of the government with respect to the utilization of the commodities supplied, including the use and control of any local currencies generated from their sale, and with respect to the arrangements made for their storage, internal transportation and distribution; the responsibility of the government for all expenses incurred from the point of delivery, including the cost of import duties, taxes, levies, dues and wharfage; and such other relevant terms and conditions as may be mutually agreed upon as necessary for the execution and subsequent evaluation of the project. Such agreement shall safeguard the Programme's right to observe all phases of project operation from the receipt of commodities in the country to final utilization; provide for audits as necessary; and allow the Programme to suspend or withdraw assistance in case of serious non-compliance. It shall also provide for the collection of data on the manner of food distribution and its effects on the improvement of the nutritional status and the economic and social development of the country on a longer-term basis; for the maintenance of complete records, including transport and storage documents, concerning the utilization of assistance from the Programme; and for the communication of such records to the Programme upon request.

Revised General Regulations

Initiation of emergency operations

21. (a) No change

- (b) The Executive Director shall examine the request and, after close consultation with FAO and as required with the United Nations and relevant agencies, decide upon such requests up to the level of the authority delegated to him/her by the Board to approve development programmes and projects. In cases exceeding this level, after due consultation between the Programme, FAO and as required with the United Nations and relevant agencies, approval shall be accorded jointly by the Director-General and the Executive Director.

Programme and project agreements

22. (a) Upon approval of a proposed programme or project by the Board or by the Executive Director on its behalf, an agreement shall be prepared by the Executive Director in consultation with the government concerned. All such agreements shall indicate the terms and conditions on which the proposed activities are to be carried out; the supplementary aid to be provided by other agencies or institutions; the obligations of the government with respect to the utilization of the commodities supplied, including the use and control of any local currencies generated from their sale, and with respect to the arrangements made for their storage, internal transportation and distribution; the responsibility of the government for all expenses incurred from the point of delivery, including the cost of import duties, taxes, levies, dues and wharfage; and such other relevant terms and conditions as may be mutually agreed upon as necessary for the execution and subsequent evaluation of the programme or project. Such agreement shall safeguard the Programme's right to observe all phases of programme and project operation from the receipt of commodities in the country to final utilization; provide for audits as necessary; and allow the Programme to suspend or withdraw assistance in case of serious non-compliance. It shall also provide for the collection of data on the manner of food distribution and its effects on the improvement of the nutritional status and the economic and social development of the country on a longer-term basis; for the maintenance of complete records, including transport and storage documents, concerning the utilization of assistance from the Programme; and for the communication of such records to the Programme upon request.

Current General Regulations	Revised General Regulations
<p>(b) Agreements may provide for projects under which assistance from the Programme would be available for a maximum period of five years, provided that such agreements also carry the qualification that their full execution beyond the relevant pledging period is conditional upon resources becoming available.</p> <p>(c) Project agreements shall be signed by the representative of the recipient country and by the Executive Director, or his/her representative, on behalf of the Programmes.</p> <p><i>Emergency operation agreements</i></p> <p>23. Upon approval of an emergency operation in accordance with the provisions of General Regulation 21, an agreement, which may be in the form of an exchange of letters, shall be concluded forthwith between the Executive Director and the recipient government.</p> <p><i>Implementation of projects</i></p> <p>24. (a) The primary responsibility for project execution shall rest with the recipient country, in accordance with the provisions of the project agreement. The Executive Director shall, however, be responsible for supervision and assistance in execution, shall take the necessary measures for this purpose and shall utilize the services of the United Nations and FAO and, where appropriate, other organizations, under such arrangements as may be agreed upon.</p> <p>(b) Costs of unloading and internal transport, and of any necessary technical and administrative supervision, shall be borne by the recipient government. However, this condition may be waived by the Executive Director in exceptional cases, where he/she is satisfied that a government is unable to meet these costs out of its own resources, or to arrange that they be met from sources other than the Programme.</p> <p>(c) Commodities shall be delivered to the recipient country as grants without payment. If such commodities are sold internally for local currency, the proceeds thereof shall be used for the particular purposes and activities specified in the agreement.</p> <p>(d) Before accepting a project which requires additional external technical or financial assistance to make such a project feasible, the Executive Director shall assure himself/herself that such assistance is available. It shall be the responsibility of the recipient country to obtain and arrange for such additional assistance as may be available from multilateral and other sources.</p>	<p>(b) Agreements may provide for programmes or projects under which assistance from the Programme would be available for a maximum period of five years, provided that such agreements also carry the qualification that their full execution beyond the relevant pledging period is conditional upon resources becoming available.</p> <p>(c) Programme or project agreements shall be signed by the representative of the recipient country and by the Executive Director, or his/her representative, on behalf of the Programme.</p> <p><i>Emergency operation agreements</i></p> <p>23. No change</p> <p><i>Implementation of programmes and projects</i></p> <p>24. (a) The primary responsibility for the execution of programmes and projects shall rest with the recipient country, in accordance with the provisions of the programme/project agreement. The Executive Director shall, however, be responsible for supervision and assistance in execution, shall take the necessary measures for this purpose and shall utilize the services of the United Nations and FAO and, where appropriate, other organizations, under such arrangements as may be agreed upon.</p> <p>(b) No change</p> <p>(c) No change</p> <p>(d) Before accepting a programme or project which requires additional external technical or financial assistance to make them feasible, the Executive Director shall assure himself/herself that such assistance is available. It shall be the responsibility of the recipient country to obtain and arrange for such additional assistance as may be available from multilateral and other sources.</p>

Current General Regulations

- (e) As agreements are carried into effect, recipient governments shall give full cooperation so as to enable authorized personnel of the Programme to observe operations from time to time, to ascertain their effects, and to carry out evaluations of the results of the projects. Any final reports prepared shall be submitted to the recipient countries concerned for their comments, and subsequently to the Committee, together with any such comments.

- (f) The Programme, in making arrangements for the evaluation of projects, shall seek the assistance of the United Nations and FAO and, as appropriate, of other interested and cooperating agencies and bodies to carry out an analytical review of the implementation of projects, including an assessment of the technical progress made and, when practicable, of the effect of assistance from the Programme on the economic and social development of the country.

Implementation of emergency operations

25. (a) Regulation 24, paragraphs (a), (b) and (c) above are applicable to the implementation of emergency operations.

- (b) The recipient government shall report as may be provided for in the agreement between the Executive Director and the government on the progress of distribution of WFP commodities.

- (c) As agreements are carried into effect, recipient governments shall give full cooperation so as to enable authorized personnel of the Programme to observe operations from time to time, to ascertain their effects, and to carry out evaluations of the results. The Executive Director shall submit reports to the Committee on emergency operations.

Safeguarding exporters, international trade, and producers in recipient countries

26. In the assessment of prospective economic and social development projects, and in their implementation and subsequent evaluation, full consideration shall be given to the prospective and actual effect of the project upon local food production, including possible ways and means of increasing such production, and upon the markets for agricultural products produced in the country.

27. Adequate consideration shall also be given to safeguarding commercial markets and the normal and developing trade of exporting countries in accordance with the FAO Principles of Surplus Disposal, as well as safeguarding normal commercial practices in respect of acceptable services used by the Programme.

Revised General Regulations

- (e) As agreements are carried into effect, recipient governments shall give full cooperation so as to enable authorized personnel of the Programme to observe operations from time to time, to ascertain their effects, and to carry out evaluations of the results of the programmes and projects. Any final reports prepared shall be submitted to the recipient countries concerned for their comments, and subsequently to the Board, together with any such comments.

- (f) The Programme, in making arrangements for the evaluation of programmes and projects, shall seek the assistance of the United Nations and FAO and, as appropriate, of other interested and cooperating agencies and bodies to carry out an analytical review of their implementation, including an assessment of the technical progress made and, when practicable, of the effect of assistance from the Programme on the economic and social development of the country.

Implementation of emergency operations

25. (a) No change

- (b) No change

- (c) As agreements are carried into effect, recipient governments shall give full cooperation so as to enable authorized personnel of the Programme to observe operations from time to time, to ascertain their effects, and to carry out evaluations of the results. The Executive Director shall submit reports to the Board on emergency operations.

Safeguarding exporters, international trade, and producers in recipient countries

26. In the assessment of prospective economic and social development programmes and projects, and in their implementation and subsequent evaluation, full consideration shall be given to the prospective and actual effect of the programme or project upon local food production, including possible ways and means of increasing such production, and upon the markets for agricultural products produced in the country.

27. No change

Current General Regulations

28. As a means of safeguarding commercial markets, the Executive Director shall comply with the following requirements:

- (a) At an early stage in the preparation of a project which may be of such significance as to threaten to interfere with or disrupt commercial markets or normal and developing trade, he/she shall consult with the countries likely to be affected.
- (b) He/she shall also inform the chairman of the Consultative Sub-Committee on Surplus Disposal of the FAO Committee on Commodity Problems of such preparations.
- (c) If questions concerning any proposed project are raised before the Consultative Sub-Committee, its views should be promptly reported to the Executive Director, who shall take them into account before proceeding with the project.
- (d) To facilitate the consideration of policies within the field of surplus disposal, he/she shall make available to the Consultative Sub-Committee documents relevant to these subjects prepared by the programme.

PART E

FINANCIAL ARRANGEMENTS

- 29. (a) All contributions to the Programme shall be credited to the World Food Programme Fund (hereinafter referred to as "the Fund") established by the Director-General under Regulation 6.7 of the Financial Regulations of FAO, from which the cost of administration and operation of the Programme shall be met.
- (b) The Committee shall exercise full intergovernmental supervision and scrutiny of all aspects of the Fund.
- (c) The Executive Director shall have complete responsibility and shall be accountable to the Committee for the operation and administration of the Fund, including audited accounts.
- (d) In all matters relating to the finances of the Programme, the Committee shall draw on the advice of the United Nations Advisory Committee on Administrative and Budgetary Questions (ACABQ) and the Finance Committee of FAO.
- (e) The Committee shall establish Financial Regulations to govern the management of the fund. These Regulations shall be proposed by the Executive Director and approved by the Committee after receiving advice from the ACABQ and the FAO Finance Committee.

Revised General Regulations

28. No change

- (a) At an early stage in the preparation of a programme or project which may be of such significance as to threaten to interfere with or disrupt commercial markets or normal and developing trade, he/she shall consult with the countries likely to be affected.
- (b) No change
- (c) If questions concerning any proposed programme or project are raised before the Consultative Sub-Committee, its views should be promptly reported to the Executive Director, who shall take them into account before proceeding with the programme or project.
- (d) No change

PART E

FINANCIAL ARRANGEMENTS

- 29. (a) No change
- (b) The Board shall exercise full intergovernmental supervision and scrutiny of all aspects of the Fund.
- (c) The Executive Director shall have complete responsibility and shall be accountable to the Board for the operation and administration of the Fund, including audited accounts.
- (d) In all matters relating to the finances of the Programme, the Board shall draw on the advice of the United Nations Advisory Committee on Administrative and Budgetary Questions (ACABQ) and the Finance Committee of FAO.
- (e) The Board shall establish Financial Regulations to govern the management of the fund. These Regulations shall be proposed by the Executive Director and approved by the Board after receiving advice from the ACABQ and the FAO Finance Committee.

Current General Regulations

30. The biennial budget of the Programme shall be reviewed by the FAO Finance Committee and by the United Nations ACABQ, and submitted together with their reports to the Committee for approval. Supplementary budget estimates may, in exceptional circumstances, be prepared and reviewed to the extent feasible under the same procedure before submission to the Committee for approval. The financial reports of the Programme shall be submitted to the FAO Finance Committee and to the ACABQ. After review by the FAO Finance Committee and by the ACABQ, if the latter so desires, they shall be submitted with any comments which these committees might wish to make to the Committee for approval.

PART F

STUDIES

31. The Executive Director may undertake, under the supervision of the Committee, and in consultation with the Secretary-General and the Director-General, studies of problems related to the effective operations of the Programme and such other functions as may be given to it.

32. The Executive Director, under the supervision of the Committee, and in consultation with the Secretary-General and the Director-General, shall arrange for expert studies to be undertaken, as needed, to aid in the consideration of the future development of multilateral food programmes. In developing these studies, he/she shall arrange for as much as possible of the regular staff activities of FAO and the United Nations, and of other interested and competent intergovernmental organizations.

Revised General Regulations

30. The biennial budget of the Programme shall be reviewed by the FAO Finance Committee and by the United Nations ACABQ, and submitted together with their reports to the Board for approval. Supplementary budget estimates may, in exceptional circumstances, be prepared and reviewed to the extent feasible under the same procedure before submission to the Board for approval. The financial reports of the Programme shall be submitted to the FAO Finance Committee and to the ACABQ. After review by the FAO Finance Committee and by the ACABQ, if the latter so desires, they shall be submitted with any comments which these committees might wish to make to the Board for approval.

PART F

STUDIES

31. The Executive Director may undertake, under the supervision of the Board, and in consultation with the Secretary-General and the Director-General, studies of problems related to the effective operations of the Programme and such other functions as may be given to it.

32. The Executive Director, under the supervision of the Board, and in consultation with the Secretary-General and the Director-General, shall arrange for expert studies to be undertaken, as needed, to aid in the consideration of the future development of multilateral food programmes. In developing these studies, he/she shall arrange for as much as possible of the investigations to be made as part of the regular staff activities of FAO and the United Nations, and of other interested and competent intergovernmental organizations.

Annex II

GENERAL ASSEMBLY RESOLUTION
ADOPTED ON

REVISION OF THE GENERAL REGULATIONS OF THE
WORLD FOOD PROGRAMME AND RECONSTITUTION
OF THE COMMITTEE ON FOOD AID POLICIES AND
PROGRAMMES AS THE EXECUTIVE BOARD
OF THE WORLD FOOD PROGRAMME

THE GENERAL ASSEMBLY

Recalling its resolutions 1714 (XVI) of 19 December 1961, 2095 (XX) of 20 December 1965 and 3404 (XXX) of 28 November 1975, concerning the establishment and continuation of the United Nations/Food and Agriculture Organization of the United Nations World Food Programme and its Resolution 46/22 of 5 December 1991 on the revision of the General Regulations of the World Food Programme and the enlargement of the Committee on Food Aid Policies and Programmes of the World Food Programme,

Further recalling its resolution 48/162 of 20 December 1993, on further measures for the restructuring and revitalization of the United Nations in the economic, social and related fields,

Having considered Economic and Social Council decision of, adopted on the recommendation of the Committee on Food Aid Policies and Programmes of the World Food Programme concerning the governance of the Programme, the revision of the General Regulations of the World Food Programme, and the reconstitution of the Committee on Food Aid Policies and Programmes as the Executive Board of the World Food Programme,

1. *Decides*, subject to the concurrence of the Conference of the Food and Agriculture Organization of the United Nations, that the Committee on Food Aid Policies and Programmes shall be reconstituted as the Executive Board of the World Food Programme, with thirty-six members elected from among the Members of the United Nations and the Member Nations of the Food and Agriculture Organization, and that the Economic and Social Council and the Council of the Food and Agriculture Organization of the United Nations shall elect 18 members each as noted in paragraph 2 below;

2. *Also decides*, that the members of the Executive Board of the World Food Programme shall be elected from the States listed in the Basic Texts of the World Food Programme as updated in accordance with the following distribution of seats:

- (a) nine members from the States included in List A, five members to be elected by the Economic and Social Council and four by the Council of the Food and Agriculture Organization of the United Nations;
- (b) seven members from the States included in List B, four members to be elected by the Economic and Social Council and three by the Council of the Food and

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Agriculture Organization of the United Nations;

- (c) five members from the States included in List C, two members to be elected by the Economic and Social Council and three by the Council of the Food and Agriculture Organization of the United Nations;
- (d) twelve members from the States included in List D, six members to be elected by the Economic and Social Council and six by the Council of the Food and Agriculture Organization of the United Nations;
- (e) two members from the States included in List E, one member to be elected by the Economic and Social Council and one by the Council of the Food and Agriculture Organization of the United Nations;
- (f) one additional member alternating between the States included in Lists B and C starting with List C, to be elected by the Council of the Food and Agriculture Organization.

3. *Requests* the Economic and Social Council, at its in 1995, to elect eighteen members of the Executive Board commencing 1 January 1996 in accordance with the following distribution and terms of office:

- (a) five members from the States in List A, two for a term of three years, one for a term of two years and two for a term of one year;
- (b) four members from the States in List B, one for a term of three years, two for a term of two years and one for a term of one year;
- (c) two members from the States in List C, one for a term of three years and one for a term of one year;
- (d) six members from the States in List D, two for a period of three years, two for a period of two years and two for a period of one year;
- (e) One member from the States in List E for a period of two years.

4. *Decides* that thereafter all members of the Executive Board shall be elected for a term of **three** years and requests the Economic and Social Council to make such provisions as to ensure that the terms of office of six members elected by each of the two Councils shall expire in each calendar year;

5. *Decides* to approve the revised General Regulations of the World Food Programme contained in Annex B, as endorsed by the Economic and Social Council in its decision and by the Council of the Food and Agriculture Organization of the United Nations at the meeting of its session, on 1995;

6. *Also decides*, subject to the concurrence of the Conference of the Food and Agriculture Organization of the United Nations, that the revised General Regulations shall enter into force on 1 January 1996.
