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INTERGOVERNMENTAL NEGOTIATING COMMITTEE
FOR A FRAMEWORK CONVENTION ON CLIMATE CHANGE
Third session
Nairobi, 9-20 September 1991

DRAFT REPORT OF THE INTERGOVERNMENTAL NEGOTIATING COMMITTEE
FOR A FRAMEWORK CONVENTION ON CLIMATE CHANGE ON THE
WORK OF ITS THIRD SESSION, HELD AT NAIROBI
FROM 9 TO 20 SEPTEMBER 1991

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I. INTRODUCTION

1. The third session of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change (INC) was held at Nairobi from 9 to 20 September 1991. The meeting was convened in pursuance of General Assembly resolution 45/212 of 21 December 1990, entitled "Protection of global climate for present and future generations of mankind", further to resolutions 43/53 of 6 December 1988 and 44/207 of 22 December 1989.^{1/}

^{1/} For the reports of the first and second sessions, see A/AC.237/6 and Corr. 1 and A/AC.237/9. The Bureau of the Committee elected at the first session consists of:

Chairman: Mr. Jean Ripert (France)

Vice-Chairmen: Mr. Chandrashekhar Dasgupta (India)
Mr. Ahmed Djoghlaif (Algeria)
Mr. Ion Draghici (Romania)
Mr. Raul Estrada-Oyuela (Argentina)

Rapporteur: Mr. Ion Draghici (Romania)

The Bureaux of Working Groups I and II elected at the second session consist of:

Working Group I

Co-Chairmen: Mr. Nobutoshi Akao (Japan)
Mr. Edmundo de Alba-Alcaraz (Mexico)

Vice-Chairman: M. Mohamed Mahmoud Ould El Ghaouth
(Mauritania)

Working Group II

Co-Chairmen: Ms. Elizabeth Dowdeswell (Canada)
Mr. Robert F. Van Lierop (Vanuatu)

Vice-Chairman: Mr. Maciej Sadowski (Poland)

II. ORGANIZATIONAL MATTERS

A. Opening of the session

2. In opening the third session, the Chairman, Mr. Jean Ripert, welcomed delegations to Nairobi and thanked members of the Bureau and the Secretariat for their outstanding support for the inter-sessional work, which should help focus the complex negotiations ahead. He stated that greater momentum was now required to build a new type of cooperation which would provide the next step towards protection of the earth's climate. He recognized the problems posed by delayed availability of documents in all languages, but hoped that the work of the session would not be impeded.

B. Attendance

3. The meeting was attended by representatives of the following States:

Afghanistan	Guyana	Rwanda
Algeria	Holy See	Saint Lucia
Argentina	Honduras	Sao Tome and
Australia	India	Principe
Austria	Indonesia	Saudi Arabia
Bangladesh	Iran (Islamic	Senegal
Belgium	Republic of)	Sierra Leone
Benin	Italy	Singapore
Bhutan	Japan	Solomon Islands
Bolivia	Jordan	Spain
Botswana	Kenya	Sri Lanka
Brazil	Kiribati	Sudan
Burkina Faso	Kuwait	Swaziland
Burundi	Lebanon	Sweden
Canada	Lesotho	Switzerland
Chad	Madagascar	Thailand
Chile	Malawi	Togo
China	Malaysia	Tonga
Colombia	Mali	Trinidad and
Comoros	Malta	Tobago
Cook Islands	Mauritania	Tunisia
Costa Rica	Mexico	Turkey
Cuba	Mongolia	Tuvalu
Cyprus	Morocco	Uganda
Czechoslovakia	Myanmar	Union of Soviet
Denmark	Nauru	Socialist Republics
Dominican Republic	Nepal	United Kingdom
Ecuador	Netherlands	of Great Britain
Egypt	New Zealand	and Northern Ireland
Equatorial Guinea	Nicaragua	United Republic of
Ethiopia	Nigeria	Tanzania
Federated States	Norway	United States of
of Micronesia	Pakistan	America
Fiji	Papua New Guinea	Vanuatu
Finland	Paraguay	Venezuela
France	Peru	Viet Nam
Gambia	Philippines	Yemen
Germany	Poland	Yugoslavia
Ghana	Portugal	Zaire
Greece	Republic of Korea	Zambia
Guatemala	Romania	Zimbabwe
Guinea		

4. The following United Nations offices and programmes were represented at the meeting: Office of the Director-General for Development and International Economic Co-operation, United Nations Conference on Environment and Development (UNCED), United Nations Committee on Science and Technology for Development (UNCSTD) and United Nations Environment Programme (UNEP) and United Nations Sudano-Sahelian Office (UNDP/UNSO).

5. The following specialized agencies and other organizations of the United Nations system were represented at the meeting: International Civil Aviation Organization (ICAO), United Nations Educational, Scientific and Cultural Organization and its Intergovernmental Oceanographic Commission (UNESCO/IOC), World Bank, World Meteorological Organization (WMO), as well as the WMO/UNEP Intergovernmental Panel on Climate Change (IPCC) and International Atomic Energy Agency (IAEA).

6. The following intergovernmental organizations were also represented at the meeting: Asian-African Legal Consultative Committee (AALCC), European Communities (EC), Organisation for Economic Cooperation and Development (OECD), Organization of Petroleum Exporting Countries (OPEC), as well as Caribbean Meteorological Organization and South Pacific Regional Environment Programme (SPREP).

7. The following non-governmental organizations in consultative status with the Economic and Social Council were represented: Category II: Greenpeace International, International Council of Environmental Law, International Petroleum Industry Environmental Conservation Association, World Coal Institute and World Resources Institute; Roster: International Organization of Automobile Manufacturers, National Audubon Society and Natural Resources Defense Council, Inc.

8. The following other non-governmental organizations were also represented: African Centre for Technology Studies (ACTS), Alliance for Responsible CFC Policy, Alternative Fluorocarbon Environmental Acceptability Study (AFEAS), Bangladesh Centre for Advanced Studies, Central American Commission for Environment and Development (CCAD), Climate Action Network UK, Climate Council, Climate Network Europe, Environmental Defense Fund, Environmental Development Action in the Third World, Environmental Protection Society, Malaysia, Forum of Brazilian NGOs to UNCED, Global Climate Coalition, Indonesia Environmental Forum (WALHI), International Union for the Conservation of Nature (IUCN), Kenya Consumers' Organization, Kenya Energy and Environment Organizations, Media Natura, Pro-Scientia, Regional Network of Environmental Experts, Save our Rainforest Trust, Tata Energy Research Institute, Union of Concerned Scientists, Woods Hole Research Centre, World Wide Fund for Nature and Worldwide Kenya Forum.

C. Adoption of the agenda

9. At its 1st and 2nd plenary meetings, on 9 September 1991, the Committee adopted the following agenda (A/AC.237/10 and Corr.1):

1. Organizational matters:
 - (a) Adoption of the agenda;
 - (b) Organization of work;
 - (c) Dates and venues of subsequent sessions;
 - (d) Provisional agenda for the fourth session.
2. Preparation of a framework convention on climate change:
 - (a) Elements related to commitments: draft text to be prepared by Working Group I;
 - (b) Elements related to mechanisms: draft text to be prepared by Working Group II;
 - (c) Consideration by the Plenary of progress reports submitted by the Working Groups.
3. Review of extrabudgetary funds:
 - (a) Special voluntary fund to support the participation of developing countries;
 - (b) Trust fund for the negotiating process.
4. Adoption of the report.

D. Documentation

10. The documents before the Committee at its third session are listed in the annex to the present report.

E. Organization of work

11. The Committee approved the organization of work contained in document A/AC.237/10 and Corr.1.

F. Dates and venues of future sessions (to be completed)

12.

G. Provisional Agenda for the fourth session

13. At its 4th plenary meeting, on 20 September 1991, the Committee took note of the following provisional agenda for the fourth session (A/AC.237/L.8):

1. Organizational matters:
 - (a) Adoption of the agenda;
 - (b) Organization of work;
 - (c) Future work:
 - (i) Calendar
 - (ii) Arrangements for approval of the framework convention;
 - (d) Provisional agenda for the fifth session.
2. Negotiation of a framework convention on climate change:
 - (a) Elements related to commitments: draft text to be prepared by Working Group I;
 - (b) Elements related to mechanisms: draft text to be prepared by Working Group II;
 - (c) Consideration, integration and completion by the Plenary of the draft texts submitted by the Working Groups.
3. Consideration of scientific advice from IPCC.
4. Review of extrabudgetary funds:
 - (a) Special voluntary fund to support the participation of developing countries;
 - (b) Trust fund for the negotiating process.
5. Adoption of the report.

III. PREPARATION OF A FRAMEWORK CONVENTION ON CLIMATE CHANGE

A. Statements by representatives of the programmes and organizations of the United Nations system

14. At the 1st plenary meeting, on 9 September 1991, statements were made by the Executive Director of UNEP, the Secretary-General of WMO, the Deputy Secretary-General of UNCED and the Chairman of the Intergovernmental Panel on Climate Change (IPCC).

15. In his address, Dr. Tolba, the Executive Director of UNEP, noted that UNEP and WMO have collaborated in preparing the groundwork for the negotiations notably through the Second World Climate Conference, the IPCC, a joint UNEP/WMO venture, and the World Climate Impacts Studies Programme. He expressed the hope that the negotiations would provide the necessary leadership in avoiding catastrophes which he said were likely to accompany climate change. He stated that the Nairobi session of the INC negotiations should build up momentum towards a concrete treaty text and timely arrangements should be made for the necessary work on legal drafting. He hoped that the convention would set a clear global objective and include legally binding agreements on reducing greenhouse gas emissions, energy efficiency and flexible, innovative and equitable mechanisms for technology transfer and additional financing for developing countries. Dr. Tolba pointed out that scientific uncertainties notwithstanding, the negotiators must proceed without delay on the basis of the precautionary principle of "anticipate and prevent". He emphasized that, while it was important to estimate response costs, it was also important to know the costs of inaction. He pledged to work with IPCC in carrying out country studies to quantify sources and sinks of greenhouse gases in some developing countries, prepare emission inventories of greenhouse gases and assess costs and benefits of emissions reduction strategies. It was his hope that these studies would involve bilateral donors, the United Nations Development Programme (UNDP), the Organisation for Economic Cooperation and Development (OECD) and the Global Environmental Facility (GEF). In referring to the concept of "common but differentiated responsibility", he remarked that "one should not forget that part of carbon dioxide emissions by oil producing countries come from the process of production rather than consumption by the country concerned and hence should be added to the end users' emission levels."

16. Professor G.O.P. Obasi, Secretary-General of WMO, discussed several of the unresolved issues, both natural and anthropogenic in the science of climate and climate change, including recent new results which were being evaluated by IPCC. He specifically cited major environmental events which have affected climate since the negotiations began, including the oilfield fires in Kuwait and the eruption of Mt. Pinatubo in the Philippines. He

noted that global and regional climate studies and research relied on many years of reliable data and extensive international cooperation. He remarked that such long-term commitments for time periods of 10 to 20 years or more were not an easy task. However, he stated that significant benefits have been received already from those previous commitments, including the scientific information provided to delegations here through their national meteorological and hydrological services. Prof. Obasi said that the eleventh World Meteorological Congress expanded the scope of, and participation in, the World Climate Programme, initiated the multi-agency Global Climate Observing System and reinstated the Special Fund for Climate and Atmospheric Environment Studies to provide the data and information which would be needed for future policy formulation. He encouraged the negotiators to recognize and make optimal use of existing programmes and institutions, and to ensure adequate national commitments to climate monitoring and research in the framework convention.

17. Mr. Nitin Desai, Deputy Secretary General of UNCED, noted that the programmes of UNCED's Agenda 21 should provide the basis for the expeditious and effective implementation of the agreements of the INC process. He emphasized that the energy sector was a crucial element of any broad atmosphere strategy, whose scope must cover more than climate. Consequently the third session of the Preparatory Committee had agreed to propose a set of programme areas, as part of Agenda 21, including: promoting the energy transition; increasing energy efficiency; promoting renewable energy sources and promoting transport systems which are safe and environmentally sound. In addition, he noted that programme areas relating to the impact of industry, agriculture and forestry on climate, consumption patterns and life styles would be taken up at the fourth session. He stated that Agenda 21 would also propose concrete actions in the areas of forestry, oceans, biodiversity, and land-use; all of which are relevant to a convention on climate change.

18. Professor Bolin, Chairman of the Intergovernmental Panel on Climate Change (IPCC) explained the work of the Panel, highlighting those aspects which were of special significance to the negotiation process. He cautioned, however, that some of the work might not be completed in time for UNCED, although it would be useful in further negotiations of longer-term issues. On the use of scenarios in climate change projections, Professor Bolin identified the impact of socio-economic development of the global society on anthropogenic emissions of greenhouse gases, response of the earth system and the possible timing and magnitude of climate change, as the major uncertainties. He informed the session that the IPCC supplementary assessment would be ready during February 1991, in time for the fifth session of INC. Professor Bolin expressed the hope that the experience and modalities of work by IPCC would be taken advantage of in any future institutional arrangements resulting from the INC process.

B. Report on Working Group I: Commitments

19. At its 2nd session, the Intergovernmental Negotiating Committee, in accordance with its decision 1/1, allocated item 2(a), of its agenda, entitled "Preparation of a framework convention on climate change: Elements related to commitments", to Working Group I.

20. At the 3rd session of the Committee, the Working Group held 12 formal meetings and 9 informal meetings, between 10 and 19 September 1991, during which it again considered this item. At its 1st meeting, the Working Group agreed that its meetings would be open unless it decided otherwise.

21. At its 1st and 7th meetings, on 10 and 13 September, Working Group I approved its programmes of work for 10 to 14 September and 16 to 19 September, respectively (A/AC.237/WG.I/L.4/Rev.1 and A/AC.237/WG.I/L.5/Rev.1).

1. Principles

22. Working Group I considered this topic at its 1st, 2nd and 3rd meetings, on 10 and 11 September. Statements were made by the representatives of 45 States.

23. Working Group I agreed that, on the basis of its discussion of documents A/AC.237/Misc.6 and A/AC.237/Misc.9, the Bureau would prepare a new document on "Principles", which would be considered in informal meetings (on 14 and 16 September) and, later, at a formal meeting.

24. At its 9th meeting, on 16 September, the Working Group considered the document on "Principles" (A/AC.237/WG.I/CRP.1). Statements were made by representatives of 9 States. The Working Group agreed that the Bureau would prepare a new paper based on document A/AC.237/WG.I/CRP.1, which would reflect, as far as possible, the proposals put forward during the discussions of this item, and that it would be attached to the report on the Working Group as annex I.*

2. Commitments on sources and sinks [6(a)]

25. Working Group I considered matters under this item from its 3rd to 6th meetings, on 11, 12 and 13 September. Statements were made by the representatives of 60 States, including one on behalf of the European Community and its member States.

* The annex is attached to the draft report on Working Group I for information of the Committee, not for adoption.

26. At its 6th meeting, Working Group I agreed that, on the basis of its discussions of documents A/AC.237/Misc.7 and Corr.1 and A/AC.237/Misc.9, the Bureau would prepare a new document on "Commitments on sources and sinks", which it would first consider in informal meetings (on 16, 17 and 18 September).

27. At the 10th meeting of the Working Group, on 18 September, statements on the documents A/AC.237/WG.1/CRP.2 and Add.1 were made by the representatives of 6 States. Two non-governmental organizations also made statements.** The Working Group agreed that the Bureau would revise those documents, so as to reflect, as far as possible, the specific proposals put forward during the discussions on this item, and that they would be attached to the report of the Working Group as annex II.*

3. Commitments on financial resources and technology transfer [6 (b)] and commitments related to paragraph 6 (c) of decision 1/1

28. Working Group I considered this item at its 6th, 7th and 8th meetings, on 13 and 14 September. At its 6th meeting, the Working Group decided to divide the consideration of this item into two sections. Statements on financial resources and technology transfer were made by the representatives of 31 States, including one on behalf of the European Community and its member States, at the 6th and 7th meetings. The Bureau was asked to prepare a new document reflecting, as far as possible, the views on financial resources and technology transfer put forward during these discussions, which it would first consider at informal meetings (on 18 and 19 September). The document A/AC.237/WG.I/CRP.3 was issued pursuant to that request.

29. With regard to commitments related to paragraph 6 (c) of decision 1/1, the Working Group held two meetings on this subject on 13 and 14 September, and heard statements by the representatives of 25 States. The Bureau was asked to prepare a new document reflecting the views put forward on commitments related to paragraph 6 (c) of decision 1/1. This document (A/AC.237/WG.I/CRP.4) was similarly considered first at informal meetings (on 18 and 19 September).

30. At its 11th meeting, on 19 September, the Working Group discussed documents A/AC.237/WG.I/CRP.3 and A/AC.237/WG.I/CRP.4, hearing statements by the representatives of six States. The Working Group agreed that the Bureau would revise those documents so as to reflect, as far as possible, the specific proposals put forward during the discussions on this item, and that they would be attached to the report of the Working Group as annexes III and IV.*

** The representative of a Member State expressed reservations before the non-governmental organizations took the floor.

4. Preparation for the fourth session of INC

31. The Working Group agreed that the Bureau would further prepare a new document which would take into account the proposals and comments made by delegations, including those presented at the third session of the Committee in Working Group I, and would make it available to delegations as soon as possible before the fourth session.

C. Report on Working Group II: Mechanisms

32. At its 1st plenary meeting, on 9 September 1991, the Intergovernmental Negotiating Committee, in accordance with its decision 1/1, allocated item 2(b) of its agenda, entitled "Preparation of a framework convention on climate change: (b) Elements related to mechanisms" to Working Group II.

33. At its 1st meeting, on 10 September, Working Group II, bearing in mind rule 46 of the rules of procedure of the Committee, maintained the decision taken at its second session (A/AC.237/9, para.36) that its meetings would be open unless it decided otherwise. Subsequently, Working Group II held 16 open meetings from 10 to 19 September 1991.

34. At its 1st and 7th meetings, on 10 and 13 September, Working Group II approved its programme of work for the session (A/AC.237/WG.II/L.3) on the basis of the draft programme of work proposed by the Bureau (A/AC.237/WG.II/L.2).

35. At its 1st meeting, pursuant to the request made by Working Group II and approved by the Committee at the second session, (A/AC.237/9, para.43), Working Group II had before it a single text prepared by its Co-Chairmen (A/AC.237/Misc.8).

36. After introductory statements by the Co-Chairmen, and statements by representatives of 10 States, Working Group II agreed to begin its work on the basis of the Co-Chairmen's text.

37. Working Group II considered the sections of the single text at its 1st to 16th meetings, from 10 to 19 September 1991, as follows:

1. Legal and institutional mechanisms related to scientific cooperation, monitoring and information (decision 1/1, annex, para. 7(b))

38. At its 1st meeting, statements on the general structure of section A were made by representatives of 20 States.

(a) Scientific and technical cooperation

39. At the 2nd meeting, on 11 September, statements or proposals related to this heading were made by the representatives of 33 States.

(b) Exchange of information;
Annex I: Exchange of information

40. At the 3rd meeting on 11 September, statements or proposals relating to these headings were made by representatives of 29 States.

(c) Research and systematic observation
Annex II: Research and systematic observation

41. At the 14th to 16th meetings, on 18 and 19 September, statements or proposals related to this heading were made by representatives of 34 States. A representative of a specialized agency made a statement. The observer of a non-governmental organization also made a statement.

42. At the 15th meeting, on 19 September, two proposals (A/AC.237/WG.II/CRP.3 and 4) were introduced as possible alternatives to the text contained under this heading in the Co-Chairmen's single text (A/AC.237/Misc.8).

43. At the same meeting, general comments were made by representatives of 19 States, including one who spoke on behalf of the European Community and its member States, relating to the conceptual ideas and questions posed by the Co-Chairmen in their note contained in the single text under this heading relating to scientific assessment.

New proposal

44. At the 16th meeting, on 19 September, one delegation orally introduced a draft text on "Education, Training and Public Awareness" for possible inclusion in the single text (A/AC.237/Misc.8, sect.A).

45. The observer for a non-governmental organization made a statement.

2. Legal and institutional mechanisms, including, inter alia, entry into force, withdrawal, compliance and assessment and review (decision 1/1, annex, para. 7 (a))

(a) Conference of the parties

46. At the 4th and 5th meetings, on 12 September, statements or proposals related to this heading were made by representatives of 30 States.

(b) Secretariat

47. At the 5th meeting, statements or proposals related to this heading were made by the representatives of 17 States.

(c) Verification and compliance

48. At the 6th and 9th meetings, on 13 and 16 September, general statements on the concepts and questions posed by the Co-Chairmen in their note contained in the single text under this heading were made by representatives of 37 States.

(d) Settlement of disputes

49. At the 7th meeting, on 13 September, Working Group II held a general exchange of views on the graphic presentation and proposals related to these headings in the Co-Chairmen's single text and heard statements by representatives of 16 States.

(e) Adoption of protocols

50. At the 8th meeting, on 14 September, statements or proposals related to this heading were made by the representatives of 22 States.

(f) Relationship between the Convention and its Protocols

51. At the 8th meeting, statements or proposals related to this heading were made by representatives of 15 States.

(g) Relationship between the Convention and other legal instruments

52. At the 8th meeting, statements or proposals related to this heading were made by representatives of five States.

(h) Amendment of the Convention or its Protocols

53. At the 8th meeting, statements or proposals related to this heading were made by representatives of 18 States.

(i) Adoption and amendment of annexes

54. At the 8th meeting, statements or proposals related to this heading were made by representatives of nine States.

(j) Right to vote

55. At the 10th meeting, on 16 September, statements or proposals related to this heading were made by representatives of 13 States. The representative of an intergovernmental organization made a statement.

(k) Signature

56. At the 10th meeting, statements or proposals related to this heading were made by representatives of two States.

(l) Ratification, acceptance or approval

57. At the 10th meeting, two proposals related to this heading were made by one State .

(m) Accession

58. At the 10th meeting, statements or proposals related to this heading were made by representatives of two States.

(n) Entry into force

59. At the 10th meeting, statements or proposals related to this heading were made by representatives of 25 States, including one who spoke on behalf of the States participating in the Committee which are members of the Alliance of Small Island States. The representative of one intergovernmental organization made a statement.

(o) Reservations and declarations

60. At the 10th meeting, statements or proposals related to this heading were made by representatives of 17 States.

(p) Withdrawal

61. The 16th meeting, on 19 September, statements or proposals related to this heading were made by representatives of seven States.

(q) Depositary

62. At the 16th meeting, a statement related to this heading was made by a representative of one State.

(r) Authentic texts

63. On the 16th meeting, statements or proposals related to this heading were made by representatives of three States.

New proposals

64. At the 16th meeting, two draft texts (A/AC.237/WG.II/CRP.1 and 2) were introduced for possible inclusion under a new heading entitled "Executive Committee" in the single text (A/AC.237/Misc.8, sect.B).

65. Statements on those drafts were made by representatives of eight States.

C. Legal and institutional mechanisms related to adequate and additional financial resources and technological needs and co-operation, and technology transfer to developing countries corresponding to the commitments agreed to in Working Group I (decision 1/1, annex, para. 7(c))

66. At the 11th and 12th meetings, on 17 September, statements or proposals on the concepts and questions posed by the Co-Chairmen in their note contained in the single text related to financial mechanisms were made by representatives of 39 States, including one on behalf of the European Community and its member States, and one on behalf of the States participating in the Committee which are members of the Alliance of Small Island States. A representative of a specialized agency made a statement. A statement was also made by an observer for a non-governmental organization.

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67. At the 12th to 14th meetings on 17 and 18 September, statements or proposals on the question of technology transfer were made by representatives of 22 States.

Terms for possible Definition/Clarification

68. At the 16th meeting, on 19 September, the Co-Chairmen introduced and orally corrected a note submitted by them (A/AC.237/WG.II/L.4) on terms for possible definition/clarification.

69. Statements in connection with that document were made by representatives of two States.

Action taken by Working Group II

70. At the 16th meeting, on 19 September, Working Group II decided to request its Co-Chairmen to prepare a revised single text for consideration at the fourth session of the Committee, taking into account all the views expressed by delegations at the third session and the proposals submitted by them at that session and those which

71. The Working Group expressed the hope that the revised text to be prepared by the Co-Chairmen would be made available to delegations in all the official languages, well in advance of the fourth session of the Committee.

D. Consideration by the Plenary of progress reports
submitted by the Working Groups

72. At the 3rd plenary meeting, on 13 September, the Co-Chairman of Working Group I, Mr. Edmundo de Alba-Alcaraz (Mexico) and the Co-Chairman of Working Group II, Mr. Robert F. Van Lierop (Vanuatu), reported orally on their own behalf and on behalf of Co-Chairmen Mr. Nobutoshi Akao (Japan) and Ms. Elizabeth Dowdeswell of Working Groups I and II respectively on the progress on the matters under consideration. The Chairman made a statement. Statements were made by representatives of three States, including one on behalf of the Group of 77.

IV. REVIEW OF EXTRABUDGETARY FUNDS

A. Special voluntary fund to support the participation
of developing countries

73. At the 3rd plenary meeting, on 13 September, the Executive Secretary reported on recent changes in the status of contributions to the special voluntary fund; these are recorded in document A/AC.237/11 and Corr.1. He drew attention to contributions forthcoming from UNDP and WMO, as well as the offer of the Executive Director of UNEP to consider providing bridging finance. Arrangements made for financing participation in the third session of the Committee, along the lines endorsed at the second session, had been utilized by some 80 developing countries. The Executive Secretary expressed thanks to the contributors to the fund and to UNDP field offices which continued to be the main channels for issuing tickets and subsistence allowances to funded delegates.

74. The Executive Secretary reported that the expected balance in the fund, after expenditures for the first three sessions, was estimated at \$US370,000, provided that outstanding pledges were paid in. This balance, together with the contribution of \$100,000 from UNDP, appeared to assure the capacity of the fund to finance participation in the fourth session of the Committee. The Executive Secretary hoped that the target of financing 100 delegates could be achieved for that session.

75. With regard to the pre-session seminars and training activities, amounts to be transferred from the Japanese Trust Fund for International Cooperation for Development are estimated at \$US110,000 for the second and third sessions of INC. The balance of the contribution from that Trust Fund should cover the cost of training

activities prior to the fourth session, which will be conducted in the French language.

76. Concerning future funding needs, the Executive Secretary estimated that additional contributions of some \$US200,000 would be required to cover participation in the fifth session projected for 1992. He urged early contributions in order that timely arrangements might be made for participation of developing countries in that session. The delegation of a country announced its intention to complete payment of its outstanding pledge shortly and to contribute further to the fund.

77. Several delegations of developing countries expressed thanks for the support available from the special voluntary fund. One of these requested that further consideration be given to sponsoring two delegates from each country, in order to better facilitate the participation of small developing countries in the negotiating process, and appealed for additional pledges for that purpose. Another requested that further support be provided for participation by regional organizations, as envisaged in Committee decision 1/2. One delegation of a country proposed that the Executive Secretary seek a waiver of the regular deduction of 13 per cent for programme support costs from contributions to the special voluntary fund, noting that waivers had been granted for other intergovernmental bodies in the past.

78. Summing up the discussion, the Chairman conveyed the Committee's gratitude to contributors to the special voluntary fund, its satisfaction with the state of the fund and its endorsement of the use being made of it. He appealed for the additional contributions needed to support the negotiating process in 1992, pointing out that the extra amount needed for the fifth session was reasonable.

B. Trust fund for the negotiating process

79. At the same meeting, the Executive Secretary reported on the status of pledges to this trust fund, recorded in document A/AC. 237/11. He informed the Committee that, in anticipation of payments to the fund, INC secretariat expenses other than staff costs had been met through arrangements with the UNCTAD secretariat, authorized by the United Nations Controller.

80. The Executive Secretary indicated that, now that the secretariat staff had been assembled and been adequately accommodated and equipped in United Nations premises in Geneva, it was his intention to organize a better flow of information to delegations and non-governmental organizations. In this connection, he referred to the circulation of advance texts of documents, which would in no way supplant regular distribution procedures, but could permit an earlier start to preparations for Committee sessions.

81. The delegation of a country announced its intention to contribute to this trust fund, for which the Executive Secretary expressed his thanks.

82. The Executive Secretary drew the attention of the Committee to the intention of the Secretary-General to seek funding for the INC secretariat for 1992 from the regular budget of the United Nations for the 1992-1993 biennium. The statement of programme budget implications would take account of staffing needs, in the light of the tasks set by the Committee, and of the level of contributions to the trust fund for the negotiating process. He expected that costs incurred in other parts of the United Nations Secretariat, for example Conference Services, might also have to be taken into consideration.

83. The Chairman concluded the discussion on this agenda item by expressing the Committee's gratitude to those who had contributed to the trust fund for the negotiating process and asking delegations to note the action expected of them at the General Assembly to ensure adequate staffing for the INC secretariat in 1992 and to provide for the other costs of the negotiating process.

V. ADOPTION OF THE REPORT
(to be completed)

VI. CLOSURE OF THE SESSION
(to be completed)

ANNEX

List of documents before the Committee at its third session

A/AC.237/5	Rules of procedure
A/AC.237/6 and Corr.1	Report of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change on the work of its first session, held at Washington D.C., from 4 to 14 February 1991
A/AC.237/9	Report of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change on the work of its second session, held at Geneva, from 19 to 28 June 1991
A/AC.237/10 and Corr.1	Provisional agenda and annotations to the provisional agenda including suggestions for the organization of work
A/AC.237/11 and Corr.1	Review of extrabudgetary funds established under General Assembly resolution 45/212
A/AC.237/L.8	Provisional agenda for the fourth session
A/AC.237/L.9	Draft report
A/AC.237/Misc.1 and Addenda a/ (English only)	Set of informal papers provided by delegations, including "non-papers", related to the preparation of a framework convention on climate change
A/AC.237/Misc.5 and Add.1-3	Compilation of possible elements for a framework convention on Climate Change submitted by delegations, contained in document A/AC.237/Misc.1, Addenda 1 - 9
A/AC.237/Misc.6	Compilation of texts related to principles: submitted by the Bureau of Working Group I
A/AC.237/Misc.7 and Corr.1	Compilation of texts related to commitments: submitted by the Bureau of Working Group I
A/AC.237/Misc.8	Single text on elements related to mechanisms: submitted by the Co-Chairmen of Working Group II

a/ Add.1-14.

A/AC.237/Misc.9	Consolidated text based on proposals regarding principles and commitments, presented by delegations: submitted by the Bureau of Working Group I
A/AC.237/Misc.10	Report of the International Meeting of Scientific and Technical Experts on Climate Change and Oceans (Malta, 19-21 July 1991)
A/AC.237/Misc.11	Provisional list of participants (Part I)
A/AC.237/Misc.11/Add.1	Provisional list of participants (Part II)
A/AC.237/Misc.11/Rev.1	Revised list of participants
INC/FCCC/INF.5	Practical information for participants

Available for reference purposes

General Assembly resolutions

45/212	Protection of global climate for present and future generations of mankind (21 December 1990)
45/211	United Nations Conference on Environment and Development (21 December 1990)
44/228	United Nations Conference on Environment and Development (22 December 1989)
44/207	Protection of global climate for present and future generations of mankind (22 December 1989)

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A/45/696/Add.1	Progress achieved in the implementation of resolution 44/207 on protection of global climate for present and future generations of mankind - Report by the Secretary-General (Final statement of the Scientific/Technical session of the Second World Climate Conference and Ministerial Declaration of the Conference)
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INC/FCCC/None 9	Extracts of decisions adopted by the Governing Council of UNEP at its sixteenth session relating to climate change, May 1991
INC/FCCC/None 12	Relevant decisions adopted by the World Meteorological Congress at its eleventh session
INC/FCCC/None 24	Decisions taken by the third session of the Preparatory Committee for UNCED

Regional intergovernmental meetings

A/CONF.151/PC/10	Action for a common future. Report of the Economic Commission for Europe on the Bergen Conference (8 - 16 May 1990)
A/CONF.151/PC/38	Report of the Economic and Social Commission for Asia and the Pacific on the Ministerial-level Conference on Environment and Development in Asia and the Pacific (Bangkok, 15 - 16 October 1990)
A/CONF.151/PC/L.30	Tlatelolco Platform on Environment and Development, adopted by ministers of the Latin American and Caribbean Countries at the end of the Regional Preparatory Meeting of the United Nations Conference on Environment and Development (Mexico City, 7 March 1991)
A/CONF.151/PC/85	Beijing Ministerial Declaration on Environment and Development adopted at the Ministerial Conference of Developing Countries on Environment and Development on 19 June 1991

ANNEXES TO DRAFT REPORT ON WORKING GROUP I

1. In order not to delay the issuance of the draft report on the third session, these annexes are being issued separately as follows:

Annex I: Principles (see A/AC.237/WG.I/CRP.1/Rev.1)

Annex II: Commitments on sources and sinks
(see A/AC.237/WG.I/CRP.2/Rev.1)

Annex III: Commitments on financial resources
and technology transfer
(see A/AC.237/WG.I/CRP.3/Rev.1)

Annex IV: Commitments related to paragraph
6(c) of decision 1/1 (see
A/AC.237/WG.I/CRP.4/Rev.1)

2. As noted in the draft report, these annexes are for the information of the Committee, not for adoption.

3. The four annexes will be conveyed to the fourth session of the Committee in an appropriate form.