

## INFORMATION FROM NON-SELF-GOVERNING TERRITORIES

## REPORT OF THE FOURTH COMMITTEE

Rapporteur: Mr. Max DORSINVILLE (Haiti)

The item on the agenda of the General Assembly which, on 23 September 1947, was referred to the Fourth Committee, was in two parts:

1. Summary and analysis of information transmitted under Article 73 e of the Charter; report of the Secretary-General; and
2. Information transmitted under Article 73 e of the Charter: report of the ad hoc Committee.

In accordance with resolution 66 (I) adopted by the General Assembly, on 14 December 1946, the Secretary-General had submitted summaries and analyses of the information transmitted by Members of the United Nations covering sixty-one territories. The ad hoc Committee on the transmission of information under Article 73 e of the Charter, the creation of which was decided by the same General Assembly resolution, had met from 28 August to 12 September, and submitted five draft resolutions on the procedures to be followed in the future.

The Fourth Committee discussed the item on its agenda in the light of the report of the ad hoc Committee (document A/385) at its thirty-fifth to thirty-seventh and forty-first and forty-second meetings. It submits five resolutions to the General Assembly which were adopted following the consideration of the draft resolutions of the latter ad hoc Committee.

Reservations concerning British Honduras (Belize Territory) and the Falkland Islands (the Malvinas) were made by the representatives of Guatemala and Argentina respectively. The United Kingdom Government reserved its position in respect of both territories.

## I.

The first resolution before the General Assembly invites the Members transmitting information under Article 73 e to undertake all necessary steps to render this information as complete and up-to-date as possible, and for this purpose a standard form for the guidance of the Members and of the Secretary-General is annexed to the resolution.

No amendments were moved in the Fourth Committee to the text of the actual resolution as proposed by the ad hoc Committee. In the standard form,  
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the Fourth Committee made three modifications proposed by the representative of India.

The first of these provided for the addition of a paragraph reading "Extent of participation of indigenous and non-indigenous inhabitants in the administrative and judicial services of government and in legislative and advisory bodies". It was approved by sixteen votes to six.

The second deleted the words "appropriate and" in the following footnote to the standard form: "Whenever appropriate and possible statistics should be classified under indigenous and non-indigenous." The deletion of these two words was approved by twenty-one votes to two.

In the third, the Fourth Committee, by thirty-two votes to none, approved the following additional footnote at the end of the standard form: "Whenever possible, information should be so classified as to show the manner in which the different elements of the population, indigenous and non-indigenous, are affected, and in particular, whether in law or administrative practice there is any discrimination based on race, colour or religion."

Subject to these changes, the whole resolution with its Annex was adopted by forty-one votes to none. The text of the resolution is given at the end of this report under I.

## II

The second resolution concerns the use which the Secretary-General may be authorized to make of official information supplementary to that transmitted under Article 73 e of the Charter. The discussions in the Fourth Committee mainly concerned the last paragraph of this resolution, which, as proposed by the ad hoc Committee, provided that, apart from information on the Non-Self-Governing Territories, "for purposes of comparison the Secretary-General should be authorized in addition to include in his summaries and analyses all relevant and comparable official statistical information which is available in the statistical services of the Secretariat and which may be agreed upon between the Secretary-General and the Member concerned, giving appropriate citation of sources."

An amendment by the representative of India to delete this provision was rejected by twenty votes to nineteen. However, an amendment proposed by the representative of the Union of Soviet Socialist Republics was adopted by the same number of votes to insert, after the words "for purposes of comparison" the words "between data relating to the various Non-Self-Governing Territories and their metropolitan areas." During the discussion of the amendment the representative of the Union of Soviet Socialist Republics declined to accept a sub-amendment by the United States representative to  
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replace "their metropolitan" by the word "other".

The third paragraph of the resolution provided that "only such publications shall be used as may be transmitted or notified to the Secretary-General by the administering Member or Members concerned." The representatives of the Union of Soviet Socialist Republics and of Poland opposed this paragraph, the retention of which, however, was decided by the Committee by seventeen votes to fourteen.

The text of the resolution, as amended, was adopted by twenty-two votes to eighteen, and is given at the end of this report under II.

### III

The third draft resolution concerned the voluntary transmission of information regarding the development of self-governing institutions in the Non-Self-Governing Territories. The text prepared by the ad hoc Committee was as follows:

"THE AD HOC COMMITTEE,

CONSIDERING that the voluntary transmission of information by some administering Powers in regard to the development of self-governing institutions in the Non-Self-Governing Territories and its summarizing by the Secretary-General are entirely in conformity with the spirit of Article 73 of the Charter,

RECOMMENDS to the General Assembly the adoption of the following draft resolution:

THE GENERAL ASSEMBLY,

HAVING NOTED that some Powers responsible for the administration of Non-Self-Governing Territories already have voluntarily transmitted information on the development of self-governing institutions in the Non-Self-Governing Territories,

CONSIDERS that the voluntary transmission of such information and its summarizing by the Secretary-General are entirely in conformity with the spirit of Article 73 of the Charter, and be therefore duly noted and encouraged."

Three amendments were laid before the Fourth Committee.

The representative of Brazil proposed to delete, in the first paragraph of the above text, all the words after "Secretary-General" and to substitute "are highly desirable and not in conflict with either the letter or the spirit of Article 73 of the Charter;" and in the last paragraph to delete the words after "Secretary-General" and to substitute "are highly desirable and not in conflict with either the letter or the spirit of Article 73 of the Charter, and be therefore duly noted and encouraged."

The delegation of France proposed that the last paragraph of the  
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resolution read as follows:

"CONSIDERS that the voluntary transmission of such information and its summarizing by the Secretary-General are entirely in conformity with the spirit of Article 73 of the Charter, and that, although such transmission does not arise out of the obligation contained in paragraph e of the Article, it is nonetheless deserving of notice and encouragement."

These amendments, however, were not voted upon, since the Fourth Committee by twenty votes to nineteen adopted a substitute text proposed by the representative of the Union of Soviet Socialist Republics. It is this latter text which is therefore proposed to the General Assembly by the Fourth Committee. The text is given at the end of this report under III.

#### IV

The fourth resolution now before the General Assembly consists of the text of a draft resolution proposed by the ad hoc Committee and relating to the collaboration of specialized agencies in the matter of information supplied under Article 73 e of the Charter. It was adopted by the Fourth Committee without amendment and without opposition. The text is given at the end of this report under IV.

#### V

Lastly, the Fourth Committee considered the following draft resolution proposed by the ad hoc Committee and concerning the creation of a special committee to examine information under Article 73 e:

"THE AD HOC COMMITTEE,

In pursuance of resolution 66 (I) adopted by the General Assembly of the United Nations on 14 December 1946,

RECOMMENDS to the General Assembly the adoption of the following draft resolution:

THE GENERAL ASSEMBLY,

1. INVITES the Fourth Committee to constitute a special committee to examine the information transmitted under Article 73 e of the Charter on the economic, social and educational conditions in the Non-Self-Governing Territories, and to submit reports thereon for the consideration of the General Assembly with such procedural recommendations as it may deem fit, and with such substantive recommendations as it may deem desirable relating to functional fields generally but not with respect to individual territories;
2. AUTHORIZES this special committee for this purpose
  - (a) To avail itself of the counsel and assistance of the specialized agencies in such manner as it may consider necessary or expedient;

/(b) To establish

- (b) To establish liaison with the Economic and Social Council;
- (c) To invite the Governments to provide such supplemental information as may be desired within the terms of Article 73 e; and

3. CONSIDERS that the special committee should be composed of the Members of the United Nations transmitting information and an equal number of Members elected by the Fourth Committee on behalf of the General Assembly on as wide a geographical basis as possible, the Members to meet as the General Assembly may decide."

For this text the representative of India proposed an alternative which was adopted by twenty-two votes to eighteen and which is the final text now laid before the General Assembly. The new text is given at the end of this report under V.

As a result of the above decisions the Fourth Committee submits the following resolutions for adoption by the General Assembly.

I

STANDARD FORM FOR THE GUIDANCE OF MEMBERS IN THE  
PREPARATION OF INFORMATION TO BE TRANSMITTED  
UNDER ARTICLE 73 e OF THE CHARTER

THE GENERAL ASSEMBLY RECOMMENDS:

1. That the Members transmitting information under Article 73 e of the Charter be invited to undertake all necessary steps to render the information as complete and up to date as possible, in order to facilitate the completion of the Secretary-General's summaries and analyses of the information as described in paragraph 2, and, for this purpose, to ensure that the items mentioned in sections II, III and IV of the standard form be covered insofar as they apply to the territories concerned. The Assembly also draws attention to section I of the standard form.
2. That the Secretary-General, in submitting annually to the General Assembly his summary and analysis of the information required under Article 73 e, including the use of supplemental information as recommended in resolution II should in his analyses follow as far as practicable, the standard form annexed to this resolution, and should include summaries of such information as may be transmitted on the participation by local populations in local organs of government.

ANNEX

STANDARD FORM FOR THE GUIDANCE OF MEMBERS IN THE PREPARATION  
OF INFORMATION TO BE TRANSMITTED UNDER ARTICLE 73 e  
OF THE CHARTER

I. General Information (Optional Category)

A. Geography

1. Location
2. Area and population - with density figures and principal centres of population.
3. Topography.
4. Climate.

B. History

C. People

1. Summary statement of national and ethnic composition of population (with breakdown by age and sex), population trends, any other ethnic data (historical or otherwise) of particular interest.
2. Cultural heritage (religion, languages, social customs, etc.).

D. Government

1. Status of territory.
2. Constitution, legislative act or executive order providing for government.
3. Nationality status of inhabitants.
4. Relation of territory to the government of the metropolitan country.
5. Brief statement of structure and powers of territorial government including reference to participation of local inhabitants:
  - (a) Basic structure of government, including local government, and organization of principal government departments.
  - (b) Composition and role of legislative or advisory bodies.
  - (c) Judiciary (structure, composition, etc.); description of Penal Administration.\*

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\* Also repeated under Section II, G.

- (d) The elective system:  
Elective offices, elections held, qualifications of voters.
  - (e) Extent of participation of indigenous and non-indigenous inhabitants in the administrative and judicial services of government and in legislative and advisory bodies.
6. Any significant recent events or projected developments with respect to the above matters.

E. Human Rights - civil rights protected by law.

## II. Social Conditions

A. Social problems of race and cultural relations, including laws safeguarding the indigenous population from discrimination.

B. Labour and Employment Conditions

1. Labour policy, objectives and special problems
2. Principal categories of wage earners, average rates of wages, and hours of work.
3. Occupational organization:
  - (a) Legal status of employers' and workers' organizations.
  - (b) Principal employers' and workers' organizations with size, nature of membership, and system of organization of each.
4. Methods of regulating employer-employee relations and of settling industrial disputes; data regarding labour disputes during the year.
5. Brief summary statement of principal laws and regulations in force in the territory for the protection of workers; brief description of measures and institutions for the administration and enforcement of such laws and regulations.
6. Any available information on the situation as regards employment and the labour supply; prevalent forms of seasonal employment.
7. Migratory Labour:
  - (a) If migratory labourers enter the territory in appreciable numbers, indicate: volume of such labour, source or origin, method of recruitment, provision for transport, distribution according to types of economic enterprise, and protection afforded to migrants with respect to length of contract, wages, remittances to dependents, hours of work, housing, and social services.
  - (b) If workers leave the territory in appreciable numbers for employment outside its boundaries, indicate: volume of such labour, territories of destination, and standards set by the territorial government of origin for the protection

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of this labour: problems to which the emigration of such workers give rise to their districts of origin.

- (c) Please give similar information, mutatis mutandis, in respect of any considerable migratory movement of workers from one part of the territory to another.

C. Public Health and Sanitation

1. Brief statement of health problems and policies and the measures which are being taken to implement such policies.
2. Description of health organization of the territory, including such items as: (a) the public health department, its administration and functions; (b) water supply system; and (c) sewage disposal system.
3. Expenditures for public health:
  - (a) The territorial budget for public health, exclusive of grants-in-aid from the metropolitan government.
  - (b) Grants-in-aid from the metropolitan government to the territorial government.
4. Medical facilities, including:
  - (a) Number of hospitals and hospital beds (private, public, etc.)
  - (b) Number of medical doctors, dentists, nurses, midwives, and medical and veterinary practitioners.
5. Facilities for training doctors, dentists, nurses, midwives, medical practitioners, and other medical personnel.
6. Vital statistics, morbidity and mortality data.
  - (a) Annual number of deaths from all causes and the corresponding death rate per 1,000 population.
  - (b) Annual number of births and birth rate per 1,000 population.
  - (c) Annual number of deaths under one year of age and infant mortality rate per 1,000 live births.
  - (d) Diseases causing high morbidity (annual number of cases for each disease).
  - (e) Diseases causing high mortality (annual number of deaths from each principal cause, and death rate per 100,000 population).
7. State of nutrition of the population.
8. Special current problems and methods for handling them, including data on health education of the public.

D. Housing Conditions and Programmes

/E. Welfare and



E. Welfare and Relief

1. Social insurance and assistance programmes: summary information on coverage and administrative organization and statistics on beneficiaries and expenditures.
2. Other social welfare programmes including social services for people in their own homes; programmes for protection and care of children, the aged, the handicapped; summary information on administrative organization and statistics on expenditures.

F. Crime Statistics

G. Description of Penal Administration\*

H. Information on Development Programmes

III. Educational Conditions

A. Educational Policy, Objectives, and Special Problems

- B. Organization of Educational Administration, including information on the degree of participation of the inhabitants, amount and breakdown by headings of education budget, amount of aid from metropolitan government, and the role of missionary and philanthropic organizations.

C. School Buildings and Other Facilities

- D. Curriculum and Language or Languages of Instruction, including the place of indigenous culture in the curriculum.

E. Opportunities for Higher Education in the Territory and in the Metropolitan Country and Abroad.

F. Adult Education

G. Vocational Training and Apprenticeship

H. Summary of Educational Statistics

Literacy; school enrollment in proportion to population of school age; number of children enrolled respectively in primary and secondary schools and institutions of higher learning; number of teachers (local and imported); qualifications of teachers and provision for training; pupil-teacher ratio; and per capita expenditure on education.

- I. Development of Cultural Institutions, including the use of such cultural institutions as the press, cinema, radio, museums, etc.

J. Specification of Other Information Desirable:

- (a) Types of schools, from kindergarten upwards.

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\* Also repeated in Section I, D 5 (c).

- (b) Text books, school libraries, canteens and hygiene.
- (c) Youth organizations.
- (d) Physical education.
- (e) School certificates.
- (f) School inspection.
- (g) Music and art in the schools.
- (h) Education of abnormals.
- (i) Scientific resources and research in the territory.
- (j) Protection and development of indigenous art, literature and folklore in the territory.

K. Information on Development Programmes

IV. Economic Conditions

A. Natural Resources

Brief statement of principal natural resources, developed and undeveloped (agricultural, forestry, mineral, power, etc.) indicating the relative importance of these various branches of economic activity.

B. Agriculture

1. Description of the agricultural administrative organization, including forestry, fisheries and animal husbandry, including such items as budgets, size of staff, functions.
2. Land utilization - The relative importance of arable land, pastures, meadows, forest, etc.
3. Crop production - (a) areas in principal crops; (b) production of principal crops; (c) prices in the territories concerned.
4. Livestock - (a) numbers; (b) production of principal livestock products (meat, dairy products, etc.).
5. Forestry - Brief statement of types of forests, areas exploited, reserves, and production of forest products.
6. Fisheries - Brief statement on fisheries resources and production.
7. Conservation practices and policies in respect to soils, forestries, and fisheries.
8. Study of agricultural techniques including (a) types of soils; (b) water supply; (c) irrigation and drainage systems; (d) use of agricultural machinery; (e) application of organic and inorganic fertilizers; (f) animal and plant breeding and selection; (g) control of plant and animal pests and diseases.

9. Agricultural education and research - (a) types and numbers of agricultural schools; (b) experiment and demonstration stations; (c) organization of agricultural advisory services.
10. Land tenure - (a) laws, regulations and policies affecting land tenure; (b) types of tenure; (c) statement of area and type of land held by: indigenous inhabitants (individual or communal), the Government, non-indigenous inhabitants (by country of origin).
11. Agricultural credit, organization, and facilities, including type of credit (public, private or co-operative).
12. Agricultural marketing, organization and facilities.
13. Agricultural development programmes and policies - (a) progress during the year of development programmes already in operation; (b) proposed plan for economic development - public and private; (c) method of financing development programmes.

C. Industry

1. Mining.
  - (a) Administrative organization of the Department of Mines, including the Department of Geology, Staff, Budget.
  - (b) Mining Organization - Regulations relating to Prospecting licences and to concessions.
  - (c) Production: mineral and petroleum products.
2. Power production (hydro-electric and other generating stations).
3. Refineries and Manufactures.
  - (a) Food (sugar, distilleries, rice, oil, canning factories).
  - (b) Iron works (casting, steel, aluminium, etc.).
  - (c) Chemical factories.
  - (d) Textile factories.
  - (e) Manufactures and various other industries.
4. Handicrafts.
  - (a) Type of chief handicrafts, village industries.
  - (b) State Aid (grants, etc.) - Credit Societies.
5. Development plans for mineral and industrial production,  
Details of plans and their financing - Annual progress of plans in process of execution.

D. Standard of Living

1. Territorial income figures and, if possible, per capita income and statement of distribution of income.
2. Table of retail prices of principal items of consumption.

E. Communications and Transport

Summary statement of existing facilities in the following categories; posts; telephone; telegraph and cable; radio; roads; bridle paths, and tracks; railroads; air transport; civil air fields; meteorological services; and shipping, ports, and inland waterways.

F. Public Finance

1. Type of currency.
2. Government expenditures and revenues by category.
3. Taxation (including tax rates for individuals and corporations).
4. Public debt.

G. Banking and Credit

Brief statement of banking and credit facilities available in the territory and the bank rates.

H. International Trade

1. Imports and exports by quantity and value.
2. Direction of trade.
3. Customs regulations and tariff structure.
4. Import and export restrictions.
5. Commercial agreements entered into during the year.

I. Development Programmes

1. Progress, during the year, of development programmes already in operation.
2. Proposed plans for economic development.
3. Method of financing development programmes.

V. Pictorial Material (if available)

#### NOTES RELATING TO THE STANDARD FORM AS A WHOLE

1. In cases where under the provisions of any general convention on any economic, social or educational subject information is transmitted to a central international agency by Member States parties to such convention, the transmission of a copy of such information to the Secretary-General of the United Nations would be considered as applicable in discharge of the obligation under Article 73 e in respect of that subject. It is also to be hoped that international bodies requiring information on Non-Self-Governing Territories, including those to which reports are made under international conventions, will co-operate as may be necessary and desired in order that their informational needs may be satisfied through the information, including supplemental data, supplied under Article 73 e to the Secretary-General of the United Nations.
2. Wherever relevant information exists in published form, there would be no need for the government to reproduce that information - a chapter and page reference to the publication in question (with communication of the publication itself, where necessary) would suffice.
3. Information already furnished on a previous occasion need not be repeated.
4. Whenever possible, statistics should be classified under indigenous and non-indigenous.
5. Whenever possible information should be so classified as to show the manner in which the different elements of the population, indigenous and non-indigenous are affected, and in particular, whether in law or administrative practice there is any discrimination based on race, colour, or religion.

#### II

##### SUPPLEMENTAL DOCUMENTS RELATING TO INFORMATION TRANSMITTED UNDER ARTICLE 73 e OF THE CHARTER

##### THE GENERAL ASSEMBLY RECOMMENDS:

1. THAT, in order to present in the best possible manner the summaries and analyses of information transmitted under Article 73 e of the Charter, the Secretary-General may use official publications of the Members responsible for the administration of Non-Self-Governing Territories, in addition to the information transmitted under Article 73 e giving appropriate citation of sources.
2. That, the Secretary-General's use of data derived from the official publications mentioned in paragraph 1 above shall be limited to the subjects treated in the information required under Article 73 e.
3. That only such publications shall be used as may be transmitted or notified to the Secretary-General by the administering Member or Members concerned.

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4. That, to the same end, the Secretary-General may use the documents published by inter-governmental or scientific bodies on matters relating to Non-Self-Governing Territories, subject to the provisions of paragraphs 2 and 3 above.

5. That, in addition to the information transmitted under Article 73 e, the above-mentioned supplemental information shall be communicated to the appropriate specialized agencies through the intermediary of the Secretary-General.

6. That, for purposes of comparison between data relating to the various Non-Self-Governing Territories and their metropolitan areas, the Secretary-General shall be authorized, in addition, to include in ~~his~~ summaries and analyses all relevant and comparable official statistical information which is available in the statistical services of the Secretariat and which may be agreed upon between the Secretary-General and the Members concerned, giving appropriate citation of sources.

### III

#### VOLUNTARY TRANSMISSION OF INFORMATION REGARDING THE DEVELOPMENT OF SELF-GOVERNING INSTITUTIONS IN THE NON-SELF-GOVERNING TERRITORIES

CONSIDERING that the Members of the United Nations responsible for the administration of territories, the populations of which have not yet attained a full measure of self-government, undertake the obligation under Article 73 b to develop self-government, to take due account of the political aspirations of the peoples, and to assist them in the progressive development of their free political institutions, according to the particular circumstances of each territory and its peoples and their varying stages of advancement,

THE GENERAL ASSEMBLY,

CONSIDERS that the transmission of information relating to the results achieved in the matter of the participation of local populations in the work of local organs of administration is entirely in conformity with the spirit of Article 73 of the United Nations Charter and recommends those Members responsible for Non-Self-Governing Territories to transmit such information.

### IV

#### COLLABORATION OF THE SPECIALIZED AGENCIES IN REGARD TO ARTICLE 73 e OF THE CHARTER

THE GENERAL ASSEMBLY,

INVITES the Secretary-General to enter into relations with the secretariats of the specialized agencies in order to allow these agencies:

/1. To assist

1. To assist the Secretary-General of the United Nations in preparing analyses of the information required under Article 73 e of the Charter on a functional basis;
2. To make recommendations through the appropriate channels, to the General Assembly with respect to the form and content of the information with a view to incorporating therein the informational needs of the specialized agencies; and
3. To bring to the notice of the General Assembly through the appropriate channels, conclusions, based on this information and supplemental information, as to the conditions, within their respective fields of interest, of Non-Self-Governing Territories generally and particularly as to the services which the specialized agencies might make available to the administering nations in improving these conditions.

V

CREATION OF A SPECIAL COMMITTEE ON INFORMATION  
TRANSMITTED UNDER ARTICLE 73 e OF THE CHARTER

THE GENERAL ASSEMBLY:

1. CONSTITUTES hereby a special committee, to be composed of Members of the United Nations transmitting information and of an equal number of Members elected for a period of two years by the General Assembly on as wide a geographical basis as possible, to meet some weeks before the opening of each regular session of the General Assembly in order to examine the information transmitted under Article 73 e of the Charter and to submit reports thereon for the consideration of the General Assembly with such recommendations as it may deem appropriate; and
2. AUTHORIZES this special committee for this purpose
  - (a) To avail itself of the counsel and assistance of the specialized agencies in such a manner as it may consider necessary or expedient;
  - (b) To establish liaison with the Economic and Social Council; and
  - (c) To invite the Governments to provide such supplemental information as may be desired within the terms of Article 73 e of the Charter.

NOTE: The following eight Members are at present transmitting information under Article 73 e: Australia, Belgium, Denmark, France, Netherlands, New Zealand, United Kingdom and the United States of America. Should resolution V be approved, the General Assembly would therefore be required to elect eight Members other than the eight just enumerated.